

**CITY OF LINCOLN, ILLINOIS**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED APRIL 30, 2019**

City of Lincoln, Illinois  
Annual Financial Report  
For the Year Ended April 30, 2019

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# Estes, Bridgewater & Ogden

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## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor  
And City Council  
City of Lincoln, Illinois

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Illinois, as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit includes performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Illinois as of April 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Lincoln, Illinois' basic financial statements. The combining and individual nonmajor fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The accompanying financial information listed as "additional schedules" in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 20, 2019 on our consideration of the City of Lincoln, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Lincoln, Illinois' internal control over financial reporting and compliance.

*Estes, Bridgewater & Golden*

Certified Public Accountants  
Springfield, Illinois

November 20, 2019

# Estes, Bridgewater & Ogden

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Honorable Mayor  
And City Council  
City of Lincoln, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Illinois as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City of Lincoln, Illinois' basic financial statements and have issued our report thereon dated November 20, 2019.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Lincoln, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Lincoln, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Lincoln, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and would not be designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Lincoln, Illinois' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion of the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Estes, Bridgewater & Ogden*

Certified Public Accountants  
Springfield, Illinois

November 20, 2019

City of Lincoln, Illinois  
**SCHEDULE OF FINDINGS AND RESPONSES**  
April 30, 2019

There are no findings to report at April 30, 2019.

City of Lincoln, Illinois  
**SUMMARY SCHEDULE OF FINDINGS AND RESPONSES**  
Prior Year Findings  
April 30, 2019

There were no findings to report at April 30, 2018.

City of Lincoln, Illinois  
**STATEMENT OF NET POSITION**  
 April 30, 2019

Statement 1

	Primary Government		
Assets	Governmental Activities	Business-Type Activities	Total
<b>CURRENT ASSETS</b>			
Cash and cash equivalents.....	\$ 3,535,178	\$ 1,797,197	\$ 5,332,375
Restricted cash and cash equivalents .....	274,180	272,505	546,685
Investments .....	539,033	-	539,033
Accounts receivable .....	-	870,002	870,002
Taxes receivable.....	1,861,550	-	1,861,550
Prepaid expenses.....	1,504	-	1,504
Due from other governments .....	<u>1,599,178</u>	-	<u>1,599,178</u>
Total Current Assets .....	<u>7,810,623</u>	<u>2,939,704</u>	<u>10,750,327</u>
<b>CAPITAL ASSETS</b>			
Capital assets, not being depreciated.....	278,415	-	278,415
Property and equipment .....	39,109,412	-	39,109,412
Utility systems.....	-	<u>17,660,849</u>	<u>17,660,849</u>
Total Cost of Capital Assets .....	<u>39,387,827</u>	<u>17,660,849</u>	<u>57,048,676</u>
Less accumulated depreciation.....	( 14,112,053)	( 10,047,888)	( 24,159,941)
Net Capital Assets.....	<u>25,275,774</u>	<u>7,612,961</u>	<u>32,888,735</u>
<b>TOTAL ASSETS</b> .....	<u>33,086,397</u>	<u>10,552,665</u>	<u>43,639,062</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Outflows Related to Pensions.....	<u>6,218,746</u>	-	<u>6,218,746</u>
<u>Liabilities and Net Position</u>			
<b>CURRENT LIABILITIES</b>			
Accounts payable .....	83,687	-	83,687
Current portion – bonds payable.....	444,000	565,000	1,009,000
Current portion – loans payable.....	<u>239,832</u>	<u>100,245</u>	<u>340,077</u>
Total Current Liabilities.....	<u>767,519</u>	<u>665,245</u>	<u>1,432,764</u>
<b>NONCURRENT LIABILITIES</b>			
Notes and bonds payable (less current portion) .....	4,815,000	2,250,000	7,065,000
Loans payable (less current portion) .....	1,063,876	102,881	1,166,757
Net pension liability .....	34,750,347	-	34,750,347
OPEB obligation .....	7,094,421	-	7,094,421
Bond premium.....	-	<u>54,126</u>	<u>54,126</u>
Total Noncurrent Liabilities.....	<u>47,723,644</u>	<u>2,407,007</u>	<u>50,130,651</u>
<b>TOTAL LIABILITIES</b> .....	<u>48,491,163</u>	<u>3,072,252</u>	<u>51,563,415</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions.....	6,526,401	-	6,526,401
Unearned revenues – property taxes .....	1,861,550	-	1,861,550
Unearned revenues – other.....	<u>3,875</u>	-	<u>3,875</u>
Total Deferred Inflows of Resources.....	<u>8,391,826</u>	-	<u>8,391,826</u>
<b>NET POSITION</b>			
Net investment in capital assets.....	18,812,356	4,540,709	23,353,065
Restricted.....	274,180	272,505	546,685
Unrestricted.....	( 36,664,382)	<u>2,667,199</u>	( 33,997,183)
<b>TOTAL NET POSITION</b> .....	<u>(\$17,577,846)</u>	<u>\$ 7,480,413</u>	<u>(\$10,097,433)</u>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF ACTIVITIES**  
For the Year Ended April 30, 2019

FUNCTIONS/PROGRAMS:	<u>Expenses</u>	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	Total
<b>Primary Government:</b>							
Governmental activities:							
General government.....	(\$ 3,054,362)	\$ 553,915	\$ -	\$ -	(\$ 2,500,447)	\$ -	(\$ 2,500,447)
Public safety.....	( 5,157,809)	134,207	-	-	( 5,023,602)	-	( 5,023,602)
Economic development .....	( 10,000)	-	-	-	( 10,000)	-	( 10,000)
Public works .....	( 2,823,650)	-	368,178	-	( 2,455,472)	-	( 2,455,472)
Interest on long-term debt.....	( 217,265)	-	-	-	( 217,265)	-	( 217,265)
Total governmental activities .....	<u>( 11,263,086)</u>	<u>688,122</u>	<u>368,178</u>	<u>-</u>	<u>( 10,206,786)</u>	<u>-</u>	<u>( 10,206,786)</u>
Business-type activities:							
Sewer Utility .....	( 2,449,577)	<u>3,835,315</u>	-	-	-	<u>1,385,738</u>	<u>1,385,738</u>
<b>Total Primary Government .....</b>	<b><u>(\$13,712,663)</u></b>	<b><u>\$ 4,523,437</u></b>	<b><u>\$ 368,178</u></b>	<b><u>-</u></b>	<b><u>( 10,206,786)</u></b>	<b><u>1,385,738</u></b>	<b><u>( 8,821,048)</u></b>
General revenues:							
Taxes:							
Property taxes, levied for general purposes					977,488	-	977,488
Replacement taxes					171,445	-	171,445
Road and bridge taxes					76,955	-	76,955
Sales and use taxes					4,065,981	-	4,065,981
Income taxes					1,297,054	-	1,297,054
Telecommunications taxes					259,353	-	259,353
Utility taxes					658,509	-	658,509
Video gaming taxes					296,843	-	296,843
Hotel/motel taxes					196,173	-	196,173
Other taxes					26,099	-	26,099
Interest income					13,163	2,783	15,946
Transfer to Police and Fire Pension – Fiduciary Funds					( 189,000)	-	( 189,000)
Refunds and reimbursements					118,878	-	118,878
Gain on sale of fixed assets					-	83,000	83,000
Other income					<u>80,475</u>	<u>10,574</u>	<u>91,049</u>
Total general revenues					<u>8,049,416</u>	<u>96,357</u>	<u>8,145,773</u>
Change in net position					( 2,157,370)	1,482,095	( 675,275)
Net Position – Beginning					( 9,856,218)	5,998,318	( 3,857,900)
Prior Period Adjustment for GASB 75 – Note 13					( 5,564,258)	-	( 5,564,258)
Net Position – Ending					<u>(\$17,577,846)</u>	<u>\$ 7,480,413</u>	<u>(\$10,097,433)</u>

The accompanying notes are an integral part of the financial statements

City of Lincoln, Illinois  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
 April 30, 2019

Statement 3

<u>Assets</u>	<u>General Corporate</u>	<u>Motor Fuel Tax</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents .....	\$2,622,223	\$ 378,033	\$ 534,922	\$3,535,178
Restricted cash and cash equivalents.....	255,495	-	18,685	274,180
Investments .....	539,033	-	-	539,033
Taxes receivable .....	1,680,350	-	181,200	1,861,550
Due from other governments.....	1,543,827	32,104	23,247	1,599,178
Accounts receivable.....	<u>1,504</u>	<u>-</u>	<u>-</u>	<u>1,504</u>
<b>TOTAL ASSETS.....</b>	<b><u>\$6,642,432</u></b>	<b><u>\$ 410,137</u></b>	<b><u>\$ 758,054</u></b>	<b><u>\$7,810,623</u></b>
<u>Liabilities and Fund Balances</u>				
<b>LIABILITIES</b>				
Accounts payable.....	\$ 60,933	\$ -	\$ 22,754	\$ 83,687
Deferred income .....	<u>1,684,225</u>	<u>-</u>	<u>181,200</u>	<u>1,865,425</u>
Total Liabilities.....	<u>1,745,158</u>	<u>-</u>	<u>203,954</u>	<u>1,949,112</u>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service .....	-		18,685	18,685
Special projects.....	698,821	410,137	535,415	1,644,373
Unassigned:				
General fund .....	<u>4,198,453</u>	<u>-</u>	<u>-</u>	<u>4,198,453</u>
Total Fund Balances .....	<u>4,897,274</u>	<u>410,137</u>	<u>554,100</u>	<u>5,861,511</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b><u>\$6,642,432</u></b>	<b><u>\$ 410,137</u></b>	<b><u>\$ 758,054</u></b>	<b><u>\$7,810,623</u></b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
 TO THE STATEMENT OF NET POSITION**  
 April 30, 2019

Total Fund Balances – Total Governmental Funds .....	\$ 5,861,511
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds .....	25,275,774
Deferred outflows of resources related to pensions are not reported in the governmental funds since they do not provide current financial resources .....	6,218,746
Deferred inflows of resources related to pensions are not reported in the governmental funds since the do not use current financial resources .....	( 6,526,401)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:	
T.I.F. G.O. bond payable .....	( 2,010,000)
General Obligation bonds payable - 2017 .....	( 174,000)
General Obligation bonds payable - 2018 .....	( 3,075,000)
Notes payable.....	( 240,197)
Lease payable.....	( 1,063,511)
OPEB obligation.....	( 7,094,421)
Net pension obligation.....	( <u>34,750,347</u> )
Net position of governmental activities .....	( <u>\$17,577,846</u> )

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the Year Ended April 30, 2019

Statement 4

	General Corporate	Motor Fuel Tax	Other Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>				
Property taxes.....	\$ 662,277	\$ -	\$ 315,211	\$ 977,488
Replacement taxes.....	171,445	-	-	171,445
Road and bridge taxes.....	76,955	-	-	76,955
Sales and use taxes.....	4,065,981	-	-	4,065,981
Income taxes.....	1,297,054	-	-	1,297,054
Motor fuel taxes.....	-	368,178	-	368,178
Telecommunications taxes.....	259,353	-	-	259,353
Hotel/motel taxes.....	-	-	196,173	196,173
Utility taxes.....	658,509	-	-	658,509
Video gaming taxes.....	296,843	-	-	296,843
Other taxes.....	26,099	-	-	26,099
Interest income.....	11,310	658	1,195	13,163
Charges for services.....	303,355	-	153,235	456,590
Fines and forfeitures.....	104,260	-	-	104,260
Licenses and permits.....	97,325	-	-	97,325
Refunds and reimbursements.....	118,878	-	-	118,878
Miscellaneous.....	<u>69,672</u>	<u>-</u>	<u>10,802</u>	<u>80,474</u>
Total Revenues.....	<u>8,219,316</u>	<u>368,836</u>	<u>676,616</u>	<u>9,264,768</u>
<b>EXPENDITURES:</b>				
Current:				
General Government.....	2,232,469	-	209,098	2,441,567
Public safety.....	3,507,306	-	-	3,507,306
Public works.....	1,075,156	448,151	-	1,523,307
Economic Development.....	-	-	10,000	10,000
Capital projects.....	632,386	-	-	632,386
Debt service:				
Principal.....	195,000	-	451,013	646,013
Interest.....	92,434	-	124,831	217,265
Capital outlay.....	<u>2,049,816</u>	<u>-</u>	<u>1,153,407</u>	<u>3,203,223</u>
Total Expenditures.....	<u>9,784,567</u>	<u>448,151</u>	<u>1,948,349</u>	<u>12,181,067</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES).....</b>	<b>( 1,565,251)</b>	<b>( 79,315)</b>	<b>( 1,271,733)</b>	<b>( 2,916,299)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Operating transfers in.....	12,919	100,033	205,832	318,784
Operating transfers (out).....	( 494,865)	( 12,919)	-	( 507,784)
Grant proceeds.....	29,947	-	-	29,947
Loan/Bond proceeds.....	<u>60,000</u>	<u>-</u>	<u>1,125,107</u>	<u>1,185,107</u>
Total Other Financing Sources (Uses).....	<u>( 391,999)</u>	<u>87,114</u>	<u>1,330,939</u>	<u>1,026,054</u>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>( 1,957,250)</b>	<b>7,799</b>	<b>59,206</b>	<b>( 1,890,245)</b>
<b>FUND BALANCE – BEGINNING.....</b>	<b>6,854,524</b>	<b>402,338</b>	<b>494,894</b>	<b>7,751,756</b>
<b>FUND BALANCE – ENDING.....</b>	<b><u>\$4,897,274</u></b>	<b><u>\$ 410,137</u></b>	<b><u>\$ 554,100</u></b>	<b><u>\$ 5,861,511</u></b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES**  
April 30, 2019

Total net change in fund balances – governmental funds..... (\$1,890,245)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the amount by which capital outlays exceeded depreciation in the current year:

Capital Outlays .....	3,203,224
Depreciation.....	( 1,116,415)

The (increase) in OPEB obligation resulting from annual required contributions in excess of the contributions do not require the use of current financial resources and, therefore, is not reported as expenditures in the funds .....	( 366,246)
--	------------

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Net Pension Liability/Deferred Outflows/Inflows .....	( 1,442,381)
---	--------------

The issuance of long-term debt (e.g. bonds, loans, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items:

Repayment of G.O. bonds payable.....	463,000
Repayment of capital lease .....	61,596
Repayment of notes payable.....	121,417
Capital lease proceeds – fire truck.....	( 1,125,107)
Loan proceeds – land.....	( 60,000)

Change in net position of governmental activities .....	(\$2,151,157)
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The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
April 30, 2019

Statement 5

	<u>Sewer Fund</u>
<u>Assets</u>	
<b>CURRENT ASSETS</b>	
Cash and cash equivalents .....	\$ 1,797,197
Restricted cash and cash equivalents .....	272,505
Accounts receivable .....	<u>870,002</u>
 Total Current Assets .....	 <u>2,939,704</u>
<b>CAPITAL ASSETS</b>	
Sewerage system .....	17,660,849
Less: Accumulated depreciation .....	( 10,047,888)
 Net Capital Assets .....	 <u>7,612,961</u>
<b>TOTAL ASSETS</b> .....	<b><u>10,552,665</u></b>
<u>Liabilities and Net Position</u>	
<b>CURRENT LIABILITIES</b>	
Notes and bonds payable – current portion .....	565,000
Loan payable – current portion .....	<u>100,245</u>
 Total Current Liabilities .....	 <u>665,245</u>
<b>LONG-TERM LIABILITIES</b>	
Notes and bonds payable (less current portion) .....	2,250,000
Bond premium .....	54,126
Loan payable (less current portion) .....	<u>102,881</u>
 Total Long-Term Liabilities .....	 <u>2,407,007</u>
<b>TOTAL LIABILITIES</b> .....	<b><u>3,072,252</u></b>
<b>NET POSITION</b>	
Net investment in capital assets .....	4,540,709
Restricted .....	272,505
Unrestricted .....	<u>2,667,199</u>
<b>TOTAL NET POSITION</b> .....	<b><u>\$ 7,480,413</u></b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF REVENUES, EXPENSES AND  
 CHANGES IN NET POSITION  
 PROPRIETARY FUNDS**  
 For the Year Ended April 30, 2019

Statement 6

	<u>Sewer Fund</u>
<b>OPERATING REVENUES</b>	
Charges for services.....	\$ 3,835,315
Other income .....	<u>10,574</u>
 Total Operating Revenues .....	 <u>3,845,889</u>
<b>OPERATING EXPENSES</b>	
Personnel service .....	81,845
Contractual maintenance .....	1,349,539
Other fees and charges.....	27,160
Depreciation.....	549,552
Repairs and maintenance.....	67,542
Office supplies.....	10,041
Postage.....	23,988
Telephone .....	763
Insurance.....	4,376
Facility utilities .....	<u>255,142</u>
 Total Operating Expenses.....	 <u>2,369,948</u>
 Net Operating Income .....	 <u>1,475,941</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest income .....	2,783
Interest (expense).....	( 79,629)
Gain (loss) on sale of asset .....	83,000
Operating transfers in .....	639,775
Operating transfers (out).....	( <u>639,775</u> )
 Total Nonoperating (Expenses).....	 <u>6,154</u>
 <b>NET CHANGE IN NET POSITION .....</b>	 <b>1,482,095</b>
 <b>NET POSITION - BEGINNING .....</b>	 <b><u>5,998,318</u></b>
 <b>NET POSITION – ENDING.....</b>	 <b><u>\$ 7,480,413</u></b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For the Year Ended April 30, 2019

Statement 7

	<u>Sewer Fund</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Collections from customers .....	\$ 3,521,567
Other income .....	10,574
Payments for personnel services .....	( 81,845)
Payments for goods and services.....	( <u>1,749,136</u> )
Net cash provided by (used for) operating activities.....	<u>1,701,160</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Operating transfers in .....	639,775
Operating transfers (out).....	( <u>639,775</u> )
Net cash provided by (used for) noncapital financing activities .....	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Acquisition and construction of capital assets .....	( 1,160,476)
Proceeds from sale of capital assets .....	83,000
Principal paid on bonds .....	( 555,000)
Interest paid on bonds.....	( 84,025)
Proceeds from loans .....	301,585
Principal paid on loans .....	( 98,459)
Interest paid on loans.....	( <u>6,428</u> )
Net cash provided by (used for) capital and related financing activities .....	( <u>1,519,803</u> )
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest income .....	<u>2,783</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS .....</b>	<b>184,140</b>
<b>CASH AND CASH EQUIVALENTS – BEGINNING.....</b>	<b><u>1,885,562</u></b>
<b>CASH AND CASH EQUIVALENTS – ENDING.....</b>	<b><u>\$ 2,069,702</u></b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES:</b>	
Operating income (loss) .....	\$ 1,475,941
Adjustment to reconcile operating income (loss) to cash provided by (used for) operating activities:	
Depreciation.....	549,552
Changes in assets and liabilities:	
(Increase) decrease in accounts receivable .....	( 313,748)
(Increase) decrease in accounts payable .....	( <u>10,585</u> )
Net cash provided by (used for) operating activities.....	<u>\$ 1,701,160</u>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
April 30, 2019

Statement 8

<u>Assets</u>	Pension Trust Funds		<u>Total</u>
	Police Pension	Firefighters' Pension	
Cash and cash equivalents.....	\$ 120,471	\$ 110,674	\$ 231,145
Investments.....	10,059,096	5,875,229	15,934,325
Accrued income.....	33,289	27,530	60,819
<b>TOTAL ASSETS.....</b>	<b>\$10,212,856</b>	<b>\$ 6,013,433</b>	<b>\$16,226,289</b>
<u>Liabilities and Net Position</u>			
<b>LIABILITIES .....</b>	\$ _____ -	\$ _____ -	\$ _____ -
<b>NET POSITION</b>			
Reserved for employee retirement commitments .....	10,212,856	6,013,433	16,226,289
<b>TOTAL LIABILITIES AND NET POSITION.....</b>	<b>\$10,212,856</b>	<b>\$ 6,013,433</b>	<b>\$16,226,289</b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
April 30, 2019

Statement 9

	Pension Trust Funds		Total
	Police Pension	Firefighters' Pension	
<b>ADDITIONS</b>			
Contributions:			
Employer – property taxes.....	\$ 482,337	\$ 442,102	\$ 924,439
Employer – replacement taxes.....	57,887	53,587	111,474
Employer – utility taxes.....	124,667	152,370	277,037
Employee .....	350,310	118,570	468,880
Investment income.....	545,625	146,911	692,536
Unrealized gains on investments.....	155,976	119,179	275,155
Realized gains (losses) on investments .....	54,863	( 14,761)	40,102
Transfer In .....	83,000	106,000	189,000
Total Additions .....	1,854,665	1,123,958	2,978,623
<b>DEDUCTIONS</b>			
Benefit payments .....	1,323,623	1,152,411	2,476,034
Administrative expenses.....	35,583	61,343	96,926
Total Deductions.....	1,359,206	1,213,754	2,572,960
<b>NET INCREASE (DECREASE).....</b>	<b>495,459</b>	<b>( 89,796)</b>	<b>405,663</b>
<b>NET POSITION HELD IN TRUST FOR</b>			
PENSION BENEFITS – BEGINNING OF YEAR .....	9,717,397	6,103,229	15,820,626
<b>NET POSITION HELD IN TRUST FOR</b>			
PENSION BENEFITS – END OF YEAR .....	<b>\$10,212,856</b>	<b>\$ 6,013,433</b>	<b>\$16,226,289</b>

The accompanying notes are an integral part of the financial statements.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Lincoln, Illinois (the "City") was incorporated on February 16, 1865. The City operates under a Council-Mayor form of government and provides the following services as authorized by its charter: general government, public safety and public works.

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**A. – Financial Reporting Entity**

The financial reporting entity includes its governing board and all related organizations for which the City exercises oversight responsibility.

The City has developed criteria to determine whether outside agencies with activities which benefit the citizens of the City should be included within its financial reporting entity. The criteria includes, but is not limited to, whether the City exercises oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), scope of and special financing relationships.

The City has determined that no other outside agency meets the above criteria. In addition, the City is not aware of any entity which would exercise such oversight on it in a manner in which the City would be considered its component unit.

**B. – Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statements of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the primary government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not property included among program revenues are reported instead as general revenues. Major individual governmental funds are reported as separate columns in the fund financial statements.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**C. – Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. In determining when to recognize intergovernmental revenue (grants and shared revenue), the legal and contractual requirements of the individual programs are used as guidance. There are, however, essentially two bases for this revenue recognition. In one, monies are virtually unrestricted as to the purpose of expenditure and are nearly irrevocable; therefore, these amounts are recognized as revenue at the time of their receipt or earlier if they meet the criteria of availability. In the other, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenue is recognized based upon the expenditures recorded.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay current liabilities. The City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales and telecommunication taxes collected within 90 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures relating to compensated absences, are recorded only when payment is due.

Property taxes, sales taxes, telecommunications taxes, licenses and permits, charges for services, fines and forfeits, miscellaneous revenues and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Personal property replacement taxes are considered to be measurable when they have been collected and allocated by the state and are recognized as revenue at that time. All other revenue items are considered to be measurable and available only when cash is received by the City.

The accounts of the City are organized on the basis of funds or accounts groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped into generic fund types and broad fund categories.

Major funds are funds whose revenues, expenditures/expenses, assets, or liabilities (excluding extraordinary items) are at least 10% of corresponding totals for all governmental or enterprise funds and at least 5% of the aggregate amount for all governmental and enterprise funds. The identification and separate reporting of major funds serves to highlight financial activities which may be particularly important to financial statement users. Non-major funds are reported in aggregate in a separate column in the Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balance

The following fund types and account groups are used by the City:

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**D. – Fund Accounting, (Continued)**

**Government Fund Types**

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities are accounted for through governmental funds.

**General Corporate Fund**

The General Corporate Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. It includes general administration as well as the Special Fire Department, Police Task Force, DARE, Drug Forfeiture, DUI, and ERT Programs. The General Fund is a major fund.

**Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trust, or major capital projects) that are legally restricted to expenditures for specified purposes. The following Special Revenue Funds are maintained by the City:

The Motor Fuel Tax Fund receives and expends the City's allocations of the highway user revenue money. The amount available is allocated on a population basis, which is determined by the latest federal census. Money allocated to this fund must be used for street construction, reconstruction, and maintenance. The Motor Fuel Tax Fund is a major fund.

The TIF District Fund is used to account for the activities relating to the Tax Increment Financing District. The TIF District Fund is a major fund.

The Revolving Loan Fund accounts for the Community Block Grant the City received. The Grant is to be used for the purpose of providing financial assistance to local businesses as approved by the Illinois Department of Commerce and Economic Opportunity.

Library Parking Lot – used to account for funding for parking lot

New City Garage – used to account for funds used for new garage

Hotel/Motel Tax -- used to account for taxes received.

**Internal Service Fund**

The Equipment Rental Fund provides services to all funds on a fee basis.

**Debt Service Funds**

The Debt Service Funds are used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**D. – Fund Accounting, (Continued)**

**Capital Projects Fund**

The Capital Project Fund is used to account for the accumulation of resources for, and payment of, construction projects other than those for proprietary fund construction.

**Proprietary Fund Types**

**Sewer Fund**

The Sewer Fund is used to account for operations (a) that are financed and operated in a manner similar to that of private business enterprises, where the intent of the governing body is that the costs of providing the goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Grants and interest income are considered as non-operating revenues for proprietary funds. The Sewer Fund is a major fund.

The Sewer Operations and Maintenance Fund accounts for the operation of the sewer system for the City.

The Contingency and Depreciation Fund is required to accumulate money for replacements and repairs to the system as may be necessary for the continued effective and efficient operation of the system.

**Fiduciary Fund Types**

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, or other funds. The following Fiduciary Funds are maintained by the City:

The Police Pension Fund receives contributions for participants of the plan from the City as well as the pension fund participants currently employed by the City. The fund accounts for the assets held in trust to be used for payment or retirement benefits.

The Firefighters' Pension Fund receives contributions for participants of the plan from the City as well as the pension fund participants currently employed by the City. The fund accounts for the assets held in trust to be used for payment or retirement benefits.

**E. – Revenues – Exchange and Non-Exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. Non-exchange transactions, in which the City receives value without directly giving value in return, include grants and donations. On the accrual basis, revenue from grants and donations is recognized when received and eligibility requirements have been satisfied.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**F. – Interfund Transactions**

During the course of normal operations, the City has numerous transactions between funds. Transfers are reported as "Other Financing Sources and Uses" in the governmental funds, as "Transfers In" by the recipient fund, and "Transfers Out" by the disbursing fund.

On the governmental funds balance sheet, receivables and payables resulting from short-term interfund loans are classified as "interfund loan receivable/payables." These amounts are eliminated on the statement of net position.

**G. – Cash and Cash Equivalents**

For purposes of the statement of cash flows for proprietary and similar fund types, the City considers highly liquid investments to be cash equivalents if they have a maturity of three months or less when purchased.

Separate bank accounts are not maintained for all City funds instead, certain funds maintain their uninvested cash balances in a common checking account, with accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund.

**H. – Capital Assets**

General capital assets generally result from expenditures in the governmental funds. These assets are reported on the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City maintains a capitalization threshold of \$2,500. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not. Depreciation is computed on the straight line basis over a period of from 5 to 40 years based on asset class.

**I. – Compensated Absences**

The City does not record compensatory time for sick and vacation time.

**J. – Intergovernmental Revenues**

For governmental funds, intergovernmental revenues, such as contributions awarded on a non-reimbursement basis, are recorded when earned by the City.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**K. – Fund Balance/Net Position**

*Government-Wide Statements:*

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets including restricted capital assets net of accumulated depreciation and reduced by the outstanding balances of bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvements of those assets.
- b. Restricted net position – Consist of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that do not meet the definition of “restricted” or “net investment in capital assets.”

It is the City’s policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

*Fund Financial Statements:*

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned. Nonspendable fund balance cannot be spent because of its form. Restricted fund balance has limitations imposed by creditors, grantors, or contributors or by enabling legislation or constitutional provisions. Committed fund balance is a limitation imposed by the City Council through approval of resolutions. Committed fund balance can be assigned for other uses only by similar action of the City Council. Assigned fund balances is a limitation imposed by a designee of the City Council. Unassigned fund balance in the General Fund is the net resources in excess of what can be properly classified in one of the above four categories.

Proprietary fund net position is classified the same as in the government-wide statements.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it is the policy of the City to generally consider restricted amounts to have been reduced first. When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it is the policy of the city that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts. In both instances, when a proposed expenditure is made with specific balances identified as the source of the funding, that specific fund balance will be used.

**L. – Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America that requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**M. – Budgets and Budgetary Accounting**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In April each year, the Finance Committee of the City Council submits to the City Council a proposed operating budget for the fiscal year commencing that May 1.
2. A copy of the proposed budget is placed on file with the City Clerk and a date for public hearings is announced.
3. The budget is passed by City Council.
4. The appropriation is legally enacted through the passage of an ordinance.
5. After adoption of the appropriation, further appropriations are prohibited. Transfers from one appropriation of any fund to another appropriation of the same fund, not affecting the total amount appropriated, may be made subject to City Council approval.
6. Formal budgetary integration is employed as management control device during the year for the General Fund, the Special Revenue Funds, and the Debt Service Fund.
7. Budgets for the General, Special Revenue, and Debt Service Funds are adopted on a cash basis, which differs from the basis used for the financial statements. Budgeted amounts shown in the financial statements have been adjusted to reflect appropriation transfers between certain expenditure categories during the year; as a result, the final budget presented differs from that which was originally adopted.

**N. – Investments**

Per Chapter 30, Act 235, Section 2 of the Illinois Compiled Statutes, the City of Lincoln may invest any public funds (1) in bonds, notes, certificates of indebtedness, treasury bills, or other securities issued, which are guaranteed by the full faith and credit of the United States of America as to principal and interest, or (2) in bonds, notes, debentures, or other obligations of the United States of America or its agencies, or (3) in interest-bearing savings accounts, certificates of deposit or time deposits, or any other investments constituting direct obligations of any bank as defined by the Illinois Banking Act, or (4) in certain short-term obligations of corporations organized in the United States limited to the terms set forth in Chapter 30, Act 235, Section 2 of the Illinois Compiled Statutes, or (5) in money market mutual funds registered under the Investment Company Act of 1940, provided that the portfolio of any such money market mutual fund is limited to obligations described in Chapter 30, Act 235, Section 2 of the Illinois compiled Statutes. Investments may be made only in banks insured by the Federal Deposit Insurance corporation (FDIC), savings and loan associations insured by the Federal Savings and Loan Insurance corporation, or credit unions chartered under the laws of this state or the laws of the United States, provided the principal office of such credit union is located within the State of Illinois and the accounts re insured. The City follows the same investment policy for the pension trust funds. Investment balances, consisting of U.S. Treasury Notes and Bills, are stated at fair value. Assets of the different funds are commingled for investment purposes, where permitted, and investment earnings are prorated back to various funds when recognized as revenues. Investments are stated at fair value based on quoted market prices at April 30, 2019. Non-negotiable certificates of deposit are reported at cost.

City of Lincoln, Illinois  
NOTES TO BASIC FINANCIAL STATEMENTS  
April 30, 2019

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)**

**O. – Transaction Between Funds**

Transactions that would be treated as revenue, expenditures, or expenses if they involved organizations external to the governmental unit are accounted for as revenue, expenditures, or expenses in the funds involved. Transactions which constitute reimbursements of a fund for expenditures or expenses initially made from that fund which are properly applicable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed.

**P. – Cash Flows**

For purposes of the Statement of Cash Flows, the City considers all time deposits with a maturity of less than three months as cash and cash equivalents.

**Q. – Long-Term Obligations**

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**R. – Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 2 – PROPERTY TAX CALENDAR**

The following information gives significant dates on the property tax calendar of the City.

- The property tax lien date is January 1, 2016.
- The annual tax levy ordinance for 2016 taxes received during fiscal year 2019 was passed December 2016.
- The first installment of property taxes is due to the County Collector on July 1 and the second installment is due to the County Collector on September 1.
- Significant amounts of property taxes for 2016 were distributed to the City in July and September of 2018.

The 2018 taxes are intended to finance the 2019 fiscal year and are not considered available for current operations and are, therefore, shown as unavailable revenue. The 2019 tax levy has not been recorded as a receivable at April 30, 2018. Although the tax attached as a lien on property as of January 1, 2019, the tax will not be levied until December 2019, and, accordingly, is not measurable at April 30, 2019.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

Following is a reconciliation of deposits and investments as of April 30, 2019:

	<u>Primary Government</u>
<b>Statement of Net Position:</b>	
Cash and cash equivalents	\$ 4,757,935
Restricted cash and cash equivalents	1,126,089
Investments	<u>539,033</u>
	<u>6,423,057</u>
<b>Statement of Fiduciary Net Position:</b>	
Cash and cash equivalents	231,145
Investments	<u>15,934,325</u>
	<u>16,165,470</u>
<b>Total</b>	<u>\$22,588,527</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 3 – DEPOSITS AND INVESTMENTS, (CONTINUED)**

**GOVERNMENTAL FUNDS**

**A. – DEPOSITS WITH FINANCIAL INSTITUTIONS**

*Custodial credit risk* for deposits with financial institutions is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The government does not have a policy for custodial credit risk. As of April 30, 2019, \$412,009 of the City's bank balance of \$6,568,525 (total book balance was \$6,115,169) was exposed to custodial credit risk.

**B. – INVESTMENTS**

The Illinois Metropolitan Investment Fund (IMET) is a governmental investment fund created under the Illinois Municipal Code. IMET actively manages two investment funds for municipal treasurers. Official custodians of municipal funds, and other public agencies in the State of Illinois. Official custodians of municipal funds, and other public agencies in the State of Illinois. The funds are the IMET 1-3 Year Series and the IMET Convenience Series. The 1-3 Year Funds provides the highest U.S. Government Securities' rating.

*Interest rate risk* is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the Pension Fund's investment policy, the Pension Fund limits its exposure to interest rate risk by structuring the portfolio so that investments will have maturities to have available sufficient cash for all operating purposes.

*Credit risk* is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Pension Fund's investment policy does not specifically address credit risk.

*Custodial credit risk* for investments is the risk that, in the event of the failure of the counterparty to the investment, the IMET Fund will not be able to recover the value of its investments that are in possession of an outside party. IMET 1-3 Year Fund invests exclusively in U.S. government backed securities and provides the Highest U.S. Government Securities' rating. The IMET Convenience Fund is a short-term money market instrument collateralized via FDIC insurance, the FHLB LOC Program, and Government Securities at 110% on bank deposits.

*Concentration of credit risk* – At April 30, 2019, 100% of total investments were in Illinois Metropolitan Investment Fund. State statutes do not limit the percentage of investment in the Fund.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 3 – DEPOSITS AND INVESTMENTS, (CONTINUED)**

**POLICE AND FIRE PENSION FUNDS**

The City has adopted an investment policy to invest in instruments allowed by Illinois Compiled Statutes (ILCS). The statutes allow pension funds to invest in the same securities as the City.

**A. – DEPOSITS WITH FINANCIAL INSTITUTIONS**

*Custodial credit risk* for deposits with financial institutions is the risk that in the event of a bank's failure, the Pension Fund's deposits may not be returned to them. To guard against credit risk for deposits with financial institutions the Pension Fund's investment policy requires all deposits with financial institutions in excess of federal depository insurance be collateralized and held at an independent third party institution in the name of the Police and Fire Pension Fund and evidenced by a written collateral agreement.

**B. – INVESTMENTS**

*Interest rate risk* is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the Pension Fund's investment policy, the Pension Fund limits its exposure to interest rate risk by structuring the portfolio so that investments will have maturities to have available sufficient cash for all operating purposes.

*Credit risk* is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Pension Fund's investment policy does not specifically address credit risk.

*Custodial credit risk* for investments is the risk that, in the event of the failure of the counterparty to the investment, the Pension Fund will not be able to recover the value of its investments that are in possession of an outside party. Illinois Funds and the open ended mutual funds are not subject to custodial credit risk. The Pension Fund's investment policy limits its exposure to custodial credit risk for investments by requiring the purchase of certificates of deposit from financial institutions insured by the Federal Deposit Insurance Corporation, Federal Savings and Loan Insurance Corporation, or the National Credit Union Administration.

*Concentration of credit risk* – The Pension Fund places no limit on the amount the Pension Fund may invest in any one issuer. The Pension Fund's investments consist of certificates of deposit, mutual funds, and corporate and municipal bonds.

City of Lincoln, Illinois  
NOTES TO BASIC FINANCIAL STATEMENTS  
April 30, 2019

**NOTE 4 – RESTRICTED ASSETS**

The City reports restricted cash in the Sewer Utility Fund due to the issuance of the IEPA notes in 2004 and in the Debt Service Fund for issuance of General Obligation (Limited Tax) Bonds issued in 2013 and various funds in the General Fund used for specific purposes.

**SEWER UTILITY FUND**

The note payable to the Illinois Environmental Protection Agency requires funding by the utility of certain reserve accounts. These reserve accounts are required to be segregated from other funds. The following accounts were so segregated at April 30, 2019:

Plant Contingency and Depreciation	\$112,450
Sewer and Drainage	<u>160,055</u>
Total	<u>\$272,505</u>

The following requirements of these accounts are outlined as follows:

*Plant Contingency and Depreciation*, established to accumulate funds for payment of the cost of extraordinary maintenance, necessary repairs and replacements, or contingencies for which no other funds are available.

*Sewer and Drainage*, established to accumulate funds for the purpose of acquiring repairs, replacements or improvements for which no other funds are available.

**GENERAL FUND AND DEBT SERVICE FUND**

The General Fund has various restricted accounts that are restricted for law enforcement and the fire department as well as other accounts.

Police and Fire accounts	\$136,078
Other	<u>119,417</u>
Total	<u>\$255,495</u>

The Debt Service Fund is used to accumulate the taxes received for the payment of the bonds and used solely and only for paying the bonds.

Debt Service Fund	\$ <u>18,685</u>
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City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ending April 30, 2019 consists of the following:

<u>Primary Government</u>	<u>May 1, 2018</u>	<u>Additions</u>	<u>Deletions</u>	<u>April 30, 2019</u>
<i>Governmental Activities:</i>				
Capital assets, not being depreciated:				
Land	\$ 209,180	\$ 69,235	\$ -	\$ 278,415
Construction in progress – police station, not being depreciated	<u>2,000,308</u>	<u>-</u>	( <u>2,000,308</u> )	<u>-</u>
Total capital assets not being depreciated	<u>2,209,488</u>	<u>69,235</u>	( <u>2,000,308</u> )	<u>278,415</u>
Capital assets, being depreciated:				
Land improvements	46,530	-	-	46,530
Streets/Traffic signals	4,881,640	-	-	4,881,640
Building and Improvements	18,137,201	3,910,386	-	22,047,587
Vehicles	9,530,228	1,171,369	-	10,701,597
Equipment	<u>1,379,516</u>	<u>52,541</u>	<u>-</u>	<u>1,432,057</u>
Total assets being depreciated	<u>33,975,115</u>	<u>5,134,296</u>	<u>-</u>	<u>39,109,412</u>
Total capital assets	<u>36,184,603</u>	<u>5,203,531</u>	( <u>2,000,308</u> )	<u>39,387,827</u>
Less total accumulated depreciation	( <u>12,995,638</u> )	( <u>1,116,415</u> )	<u>-</u>	( <u>14,112,053</u> )
Total capital assets being depreciated, net	<u>20,979,478</u>	<u>4,017,881</u>	<u>-</u>	<u>24,997,359</u>
Governmental Activities Capital Assets, net	<u>\$23,188,966</u>	<u>\$ 4,087,116</u>	( <u>\$ 2,000,308</u> )	<u>\$25,275,774</u>
Depreciation expense for the current year is \$1,116,415.				
<i>Business-Type Activities:</i>				
Capital assets, not being depreciated:				
Construction in Progress	\$ <u>123,537</u>	\$ <u>771,728</u>	\$ <u>-</u>	\$ <u>895,265</u>
Total capital assets not being depreciated	<u>123,537</u>	<u>771,728</u>	<u>-</u>	<u>895,265</u>
Capital assets, being depreciated:				
Utility services	2,971,603	-	-	2,971,603
Building and improvements	7,303,860	-	-	7,303,860
Equipment	5,604,723	4,163	-	5,608,886
Vehicles	<u>678,424</u>	<u>384,585</u>	( <u>181,774</u> )	<u>881,235</u>
Total assets being depreciated	<u>16,558,610</u>	<u>388,748</u>	( <u>181,774</u> )	<u>16,765,584</u>
Total capital assets	<u>16,682,147</u>	<u>1,160,476</u>	( <u>181,774</u> )	<u>17,660,849</u>
Less total accumulated depreciation	( <u>9,680,110</u> )	( <u>549,552</u> )	<u>181,774</u>	( <u>10,047,888</u> )
Total capital assets being depreciated, net	<u>6,878,500</u>	( <u>160,804</u> )	<u>-</u>	<u>6,717,696</u>
Business-Type Activities Capital Assets, net	<u>\$ 7,002,037</u>	<u>\$ 610,924</u>	<u>\$ -</u>	<u>\$ 7,612,961</u>

Depreciation expense for the current year is \$549,552.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 5 – CAPITAL ASSETS, (CONTINUED)**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 246,549
Public safety	201,910
Public works/transportation	<u>667,956</u>
 Total depreciation expense – governmental activities	 <u>\$1,116,415</u>
 Business-type activities:	
Sewer utility	<u>\$ 549,552</u>

**NOTE 6 – LONG-TERM DEBT**

The following is a summary of the long-term debt transactions of the City for the year ended April 30, 2019:

	<u>May 1, 2018</u>	<u>Additions</u>	<u>Retirements</u>	<u>April 30, 2019</u>
Governmental Funds:				
General Obligation Bonds, Series 2018	\$3,270,000	\$ -	(\$ 195,000)	\$3,075,000
General Obligation Bonds, Series 2017	347,000	-	( 173,000)	174,000
General Obligation Bond, Series 2014 – TIF	2,105,000	-	( 95,000)	2,010,000
Note Payable – Fire Truck	125,000	-	( 12,500)	112,500
Note Payable – Equipment	111,312	-	( 43,615)	67,697
Note Payable – Police Cars	65,302	-	( 65,302)	-
Note Payable – Land	-	60,000	-	60,000
Capital Lease – Fire Truck	-	<u>1,125,107</u>	( <u>61,596</u> )	<u>1,063,511</u>
	<u>\$6,023,614</u>	<u>\$1,185,107</u>	<u>(\$ 646,013)</u>	<u>\$6,562,708</u>
 Enterprise Funds:				
General Obligation Bond, Series 2014 – Sewer	\$3,370,000	\$ -	(\$ 555,000)	\$2,815,000
Loan Payable - Vehicle	-	<u>301,585</u>	( <u>98,459</u> )	<u>203,126</u>
	<u>\$3,370,000</u>	<u>\$ 301,585</u>	<u>(\$ 653,459)</u>	<u>\$3,018,126</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 6 – LONG-TERM DEBT, (CONTINUED)**

**Governmental Activities:**

General Obligation (Alternate Revenue Source) Bonds, Series 2018 – The City issued \$3,270,000 General Obligation (Alternate Revenue Source) Bonds, Series 2018, for which the proceeds will be used to pay for costs of certain capital expenditures related to the City’s police station as well as costs of issuance of the bonds. The bonds bear interest rates of 3-4%. Payments will be made semiannually on June 1 and December 1 beginning on December 1, 2019. The maturity date is December 1, 2032.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
General Obligation Bonds - 2018	\$3,270,000	\$ _____ -	(\$ 195,000)	\$3,075,000

Future principal and interest payments on the General Obligation (Alternate Revenue Source) Bonds are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 175,000	\$ 110,500	\$ 285,500
2021	180,000	105,250	285,250
2022	185,000	99,850	284,850
2023	195,000	94,300	289,300
2024	200,000	88,450	288,450
2025-2029	1,100,000	335,650	1,435,650
2030-2033	1,040,000	101,600	1,141,600
	<u>\$3,075,000</u>	<u>\$ 935,600</u>	<u>\$4,010,600</u>

General Obligation (Limited Tax) Bonds, Series 2017 – The City issued \$498,000 General Obligation (Limited Tax) Bonds, Series 2017, for which the proceeds will be used to finance certain capital expenditures in and for the City (the “Project”) and pay costs associated with the issuance of the bonds. The bonds bear interest rates of 3.5% - 4% and the maturity date is December 1, 2019.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
General Obligation Bonds - 2017	\$ 347,000	\$ _____ -	(\$ 173,000)	\$ 174,000

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 6 – LONG-TERM DEBT, (CONTINUED)**

Future principal and interest payments on the General Obligation (Limited Tax) Bonds are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ <u>174,000</u>	\$ <u>6,960</u>	\$ <u>180,960</u>

Tax Increment Financing General Obligation Bonds (Alternate Revenue Source), Series 2014 – The City issued \$2,285,000 in bonds for the purpose to improve streets, curbs, and sidewalks and rehabilitate, reconstruct, repair or remodel existing public and private buildings within the Central Business Tax Increment Financing District. The City pays debt service expenditures from increment property taxes collected within the Tax Increment Financing District.

The bonds are dated September 1, 2014 and are payable through December 1, 2034 with interest rates ranging from 3% to 4.75%.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
TIF – General Obligation Bonds - 2014	\$ <u>2,105,000</u>	\$ <u>-</u>	(\$ <u>95,000</u> )	\$ <u>2,010,000</u>

Future principal and interest payments on the Tax Incrementing Financing General Obligation Bonds are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 95,000	\$ 78,317	\$ 173,317
2021	100,000	75,468	175,468
2022	100,000	71,968	171,968
2023	105,000	68,468	173,468
2024	110,000	64,793	174,793
2025-2029	605,000	268,972	873,972
2030-2034	730,000	143,988	873,988
2035-2036	<u>165,000</u>	<u>7,836</u>	<u>172,836</u>
	<u>\$2,010,000</u>	<u>\$ 779,810</u>	<u>\$2,789,810</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 6 – LONG-TERM DEBT, (CONTINUED)**

Note Payable – Fire Truck – The City has a loan agreement with the Illinois Finance Authority from the Fire Truck Loan Program for the purchase of a fire truck. As of April 30, 2019 the City owed \$112,500 to the Illinois Finance Authority. The loan was dated April 2008 for \$250,000 with zero percent interest and payments of \$12,500 for 20 years ending November 1, 2028.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance</u> <u>April 30,</u> <u>2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance</u> <u>April 30,</u> <u>2019</u>
Fire Truck Loan	\$ <u>125,000</u>	\$ <u>      -</u>	(\$ <u>12,500</u> )	\$ <u>112,500</u>

Annual requirements are as follows:

<u>Fiscal</u> <u>Year Ending</u>	<u>Principal</u>
2020	\$ 12,500
2021	12,500
2022	12,500
2023	12,500
2024	12,500
2025-2028	<u>50,000</u>
	<u>\$ 112,500</u>

Note Payable – Equipment – The City borrowed \$216,980 on September 30, 2015 for the purchase of various vehicles and equipment. The interest rate is 2.75% and is due June 15, 2020.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance</u> <u>April 30,</u> <u>2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance</u> <u>April 30,</u> <u>2019</u>
Equipment Loan	\$ <u>111,312</u>	\$ <u>      -</u>	(\$ <u>43,615</u> )	\$ <u>67,697</u>

Annual requirements are as follows:

<u>Fiscal</u> <u>Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 44,823	\$ 1,555	\$ 46,378
2021	<u>22,873</u>	<u>315</u>	<u>23,188</u>
	<u>\$ 67,696</u>	<u>\$ 1,870</u>	<u>\$ 69,566</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 6 – LONG-TERM DEBT, (CONTINUED)**

Note Payable – Police Cars – The City borrowed \$195,832 from United Community Bank on September 20, 2016 for purchase of police squad cars. The interest rate is 2.00% and is due July 1, 2018. This note was paid off during the year ended April 30, 2019.

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
Police Car	\$ <u>65,302</u>	\$ <u>-</u>	(\$ <u>65,302</u> )	\$ <u>-</u>

Note Payable – Land – The City purchased a vacant lot next to Lincoln City Fire Department August 2, 2018. The City took out a loan with the State Bank of Lincoln for \$60,000 for 24 months with an interest rate of 2.50%. There are four semi-annual payments for \$15,550 of principal and interest beginning May 15, 2019.

Future principal and interest payments on the loan agreement are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 29,474	\$ 1,625	\$ 31,099
2021	<u>30,526</u>	<u>573</u>	<u>31,099</u>
	<u>\$ 60,000</u>	<u>\$ 2,198</u>	<u>\$ 62,198</u>

Capital Lease – Fire Truck – The City of Lincoln entered into a lease agreement with Clayton Holdings, LLC for the lease purchase of a new fire truck for \$1,125,107. The first payment of \$88,874 begins November 6, 2019 and final payment is made May 6, 2025. Interest rates range from 1.00% to 14.00%. Payments are due in November and May each year.

Future principal and interest payments on the lease agreement are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 153,035	\$ 24,714	\$ 177,749
2020	156,745	21,004	177,749
2021	160,545	17,203	177,748
2022	164,437	13,311	177,748
2023	168,425	9,324	177,749
2024	172,508	5,241	177,749
2025	<u>87,816</u>	<u>1,058</u>	<u>88,874</u>
	<u>\$1,063,511</u>	<u>\$ 91,855</u>	<u>\$1,155,366</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 6 – LONG-TERM DEBT, (CONTINUED)**

**Business-Type Activities:**

General Obligation Refunding Bonds Series 2014 – The City issued \$4,975,000 General Obligation Refunding Bonds, Series 2014 for which the proceeds were used to payoff the IEPA Wastewater loan. The bonds are dated October 2014 and are payable through December 1, 2023 with interest rates ranging from 2% to 3%.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
General Obligation Refunding Bonds – 2014	\$3,370,000	\$ -	(\$ 555,000)	\$2,815,000

Future principal and interest payments are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 565,000	\$ 72,925	\$ 637,925
2021	580,000	61,625	641,625
2022	595,000	47,125	642,125
2023	605,000	32,250	637,250
2024	<u>470,000</u>	<u>14,100</u>	<u>484,100</u>
	<u>\$2,815,000</u>	<u>\$ 228,025</u>	<u>\$3,043,025</u>

Loan Payable – Vehicle – On May 7, 2018 the City entered into a loan agreement with State Bank to borrow \$301,585 to purchase a 2018 Vactor from Coe Equipment to replace the 2007 Vactor. The interest rate is 2.60% and is due April 1, 2021.

The following is a summary of changes for the year ended April 30, 2019:

	<u>Balance April 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance April 30, 2019</u>
Loan Payable - Vehicle	\$ -	\$ 301,585	(\$ 98,459)	\$ 203,126

Future principal and interest payments are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 100,245	\$ 4,643	\$ 104,888
2021	<u>102,881</u>	<u>2,007</u>	<u>104,888</u>
	<u>\$ 203,126</u>	<u>\$ 6,650</u>	<u>\$ 209,776</u>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 7 – INTERFUND BALANCES**

Interfund Receivables and Payables – There were no interfund receivables and payables at April 30, 2019.

Interfund Transfers – Interfund transfers consisted of the following at April 30, 2019:

	<u>Transfers In</u>	<u>Transfers Out</u>
<b>General Fund:</b>		
Fire Fighters Pension Fund	\$ -	\$106,000
Police Fund	-	83,000
Equipment Rental Fund	-	155,482
TIF Fund	-	50,350
Motor Fuel Tax Fund	12,919	100,033
<b>Fiduciary Funds:</b>		
Fire Fighters Pension Fund	106,000	-
Police Fund	83,000	-
<b>Equipment Rental Fund:</b>		
General Fund	155,482	-
<b>TIF Fund:</b>		
General Fund	50,350	-
<b>Motor Fuel Tax Fund:</b>		
General Fund	<u>100,033</u>	<u>12,919</u>
Total Interfund Transfers	<u>\$ 507,784</u>	<u>\$ 507,784</u>

The purpose of the interfund transfers are as follows:

The transfers to and from the General Fund and Equipment Rental Fund were for debt service expenditures.

**NOTE 8 – DEFICIT FUND EQUITY**

The following net position deficit exists as of April 30, 2019:

Governmental Funds	( <u>\$17,478,556</u> )
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The deficit balance is primarily the result of insufficient assets to fund the Net Pension Liability. The City will be developing strategies to reduce the deficit.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 9 – ILLINOIS MUNICIPAL RETIREMENT FUND PLAN**

*Plan Description.* The City of Lincoln's (City) defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The City's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Benefits Provided.* IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with 10 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

*Employees Covered by Benefit Terms.* Were covered by the benefit terms:

	<b>IMRF</b>
Retirees and Beneficiaries currently receiving benefits	69
Inactive, Non-Retired Members	17
Active Members	20
<b>Total</b>	<b>106</b>

*Contributions.* As set by statute, the City's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statutes requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City annual required contribution rate for calendar year 2018 was 11.14 percent. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Net Pension Liability.* The City's net pension liability was measured as of December 31, 2018. The total pension liability was determined by an actuarial valuation as of that date.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 9 – ILLINOIS MUNICIPAL RETIREMENT FUND PLAN, (CONTINUED)**

*Actuarial Assumptions.* Valuation Date: Actuarially determined contributions rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

The following are methods and assumptions used to determine total pension liability at December 31, 2018:

- Actuarial Cost Method – Aggregate Entry Age Normal
- Asset Valuation Method – Market Value of Assets
- Price Inflation – 2.50%
- Salary Increases – 3.39% to 14.25% including inflation
- Investment Rate of Return – 7.25%
- Retirement Age – Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.
- Mortality – For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Morality Table with adjustments to match current IMRF experience.
- Long-Term Expected Rate of Return – The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20-8.50%
Cash Equivalents	<u>1%</u>	2.50%
Total	100%	

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 9 – ILLINOIS MUNICIPAL RETIREMENT FUND PLAN, (CONTINUED)**

*Single Discount Rate.* A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects: (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits.).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.78%; and the resulting single discount rate is 7.50%.

*Changes in the Net Pension Liability.*

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Position Liability/(Asset)</b>
	<u>(a)</u>	<u>(b)</u>	<u>(a) – (b)</u>
<b>Balances at December 31, 2017</b>	\$9,101,187	\$9,483,374	(\$ 382,187)
<b>Changes for the year:</b>			
Service Cost	63,016	-	63,016
Interest on the Total Pension Liability	657,805	-	657,805
Difference between expected and actual experience of the Total Pension Liability	61,218	-	61,218
Changes in assumptions	198,154	-	198,154
Contributions – employer	-	89,803	( 89,803)
Contributions – employee	-	36,276	( 36,276)
Net investment income		( 633,588)	633,588
Benefit payments, including refunds of employee contributions	( 723,923)	( 723,923)	-
Other (Net Transfers)	-	249,998	( 249,998)
<b>Net Changes</b>	<u>256,270</u>	<u>( 981,434)</u>	<u>1,237,704</u>
<b>Balances at December 31, 2018</b>	\$9,357,457	\$8,501,940	\$ 855,517

*Sensitivity of Net Pension Liability/(Asset) to the Single Discount Rate Assumption.*

	<b>1% Decrease</b>	<b>Current Single Discount Rate Assumption</b>	<b>1% Increase</b>
	<u>6.25%</u>	<u>7.25%</u>	<u>8.25%</u>
Net Pension Liability/(Asset)	\$1,748,420	\$ 855,517	\$ 108,890

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 9 – ILLINOIS MUNICIPAL RETIREMENT FUND PLAN, (CONTINUED)**

*Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.*

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
<b>Deferred Amounts to be Recognized in Pension Expense in Future Periods</b>		
Difference between expected and actual experience	\$ 21,456	\$ -
Net difference between projected and actual earnings on pension plan investments	1,202,587	600,833
Changes in assumptions	69,449	-
Contributions subsequent to measurement date *	<u>-</u>	<u>-</u>
Total	<b><u>\$1,293,492</u></b>	<b><u>\$ 600,833</u></b>

\* Contributions subsequent to the measurement date may be recognized as a reduction to the NPL. The amount is not known as of the date of this report. Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

<b><u>Year Ending December 31</u></b>	<b><u>Net Deferred Outflows of Resources</u></b>
2019	\$285,703
2020	74,515
2021	66,080
2022	266,361
2023	-
Thereafter	<u>-</u>
<b>Total</b>	<b><u>\$692,659</u></b>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 10 – IMRF PLAN – SHERIFF'S LAW ENFORCEMENT PERSONNEL**

*Plan Description.* The City's defined benefit pension plan for Sheriff's Law Enforcement Personnel employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The City plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained at on-line at [www.imrf.org](http://www.imrf.org).

*Benefits Provided.* IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with 10 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

*Employees Covered by Benefit Terms.* As of December 31, 2018, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	1
Inactive Plan Members entitled to but not yet receiving benefits	0
Active Plan Members	<u>0</u>
<b>Total</b>	<b><u>1</u></b>

*Contributions.* As set by statute, the City's Sheriff's Law Enforcement Personnel plan members are required to contribute 7.5 percent of their annual covered salary. The statute requires the City to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City contribution rate for calendar year 2018 used by the employer was 13.28 percent. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Net Pension Liabilities.* The City's net pension liability was measured as of December 31, 2018. The total pension liability was determined by an actuarial valuation as of that date.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 10 – IMRF PLAN – SHERIFF'S LAW ENFORCEMENT PERSONNEL, (CONTINUED)**

*Actuarial Assumptions.* Valuation Date: Actuarially determined contributions rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

The following are methods and assumptions used to determine total pension liability at December 31, 2018:

- Actuarial Cost Method – Aggregate Entry Age Normal
- Asset Valuation Method – Market Value of Assets
- Price Inflation – 2.50%
- Salary Increases – 3.39% to 14.25% including inflation
- Investment Rate of Return – 7.25%
- Retirement Age – Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.
- Mortality – For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Morality Table with adjustments to match current IMRF experience.
- Long-Term Expected Rate of Return – The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20-8.50%
Cash Equivalents	<u>1%</u>	2.50%
Total	100%	

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 10 – IMRF PLAN – SHERIFF'S LAW ENFORCEMENT PERSONNEL, (CONTINUED)**

*Single Discount Rate.* A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects: (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits.).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.78%; and the resulting single discount rate is 7.50%.

*Changes in the Net Pension Liability.*

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Position Liability/(Asset)</b>
	<u>(a)</u>	<u>(b)</u>	<u>(a) – (b)</u>
<b>Balances at December 31, 2017</b>	\$ <u>87,414</u>	\$ <u>70,585</u>	\$ <u>16,829</u>
<b>Changes for the year:</b>			
Service Cost	-	-	-
Interest on the Total Pension Liability	6,292	-	6,292
Difference between expected and actual experience of the Total Pension Liability	866	-	866
Changes in assumptions	1,950	-	1,950
Contributions – employer	-	1,823	( 1,823)
Contributions – employee	-	-	-
Net investment income	-	( 5,675)	5,675
Benefit payments, including refunds of employee contributions	( 7,035)	( 7,035)	-
Other (Net Transfers)	<u>-</u>	<u>2,730</u>	<u>( 2,730)</u>
<b>Net Changes</b>	<u>2,073</u>	<u>( 8,157)</u>	<u>10,230</u>
<b>Balances at December 31, 2018</b>	\$ <u>89,487</u>	\$ <u>62,428</u>	\$ <u>27,059</u>

*Sensitivity of Net Pension Liability/(Asset) to the Single Discount Rate Assumption.*

	<b>1% Decrease</b>	<b>Current Single Discount Rate Assumption</b>	<b>1% Increase</b>
	<u>6.25%</u>	<u>7.25%</u>	<u>8.25%</u>
Net Pension Liability/(Asset)	\$ <u>35,659</u>	\$ <u>27,059</u>	\$ <u>19,678</u>

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 10 – IMRF PLAN – SHERIFF'S LAW ENFORCEMENT PERSONNEL, (CONTINUED)**

*Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.*

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
<b>Deferred Amounts to be Recognized in Pension Expense in Future Periods</b>		
Difference between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on pension plan investments	9,860	4,975
Changes in assumptions	-	-
Contributions subsequent to the measurement date *	<u>-</u>	<u>-</u>
<b>Total</b>	<b>\$ <u>9,860</u></b>	<b>\$ <u>4,975</u></b>

\* Contributions subsequent to the measurement date may be recognized as a reduction to the NPL. The amount is not known as of the date of this report. Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

<u>Year Ending December 31</u>	<u>Net Deferred Outflows of Resources</u>
2019	\$ 1,438
2020	573
2021	518
2022	2,176
2023	-
Thereafter	<u>-</u>
<b>Total</b>	<b>\$ <u>4,705</u></b>

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 11 – POLICE PENSION FUND**

*Plan Description:* The Police Pension Fund is a single employer defined benefit pension plan to provide retirement, death and disability benefits to police officers and their dependents. The plan issues an annual report to the Illinois Department of Insurance; however, they do not issue their own stand-alone financial statements. The City accounts for the plan as a pension trust fund. The fund is established and administered as prescribed by “Article 3. Police Pension Fund – Municipalities 500,000 and Under” of the Illinois Pension Code. Plan members’ contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made formal commitment to provide the contributions.

*Benefits Provided:*

The Plan offers two tiers of benefits as well as early retirement, death and disability and termination benefits as outlined below:

**NORMAL RETIREMENT PENSION BENEFIT**

**Hired Prior to January 1, 2011**

*Eligibility:* Age 55 with at least 20 years of creditable service and no longer a police officer.

*Benefit:* 50% of final salary is payable commencing at retirement for 20 years of service. An additional 2.5% of final salary is added for each additional year of service in excess of 20 years of service (not to exceed 75% of final salary). “Final salary” is the salary attached to rank held on the last day of services or for 1 year prior to the last day, whichever is greater.

*Annual Increase in Benefit:* An officer will receive an initial increase of 1/12 of 3% for each month that has elapsed since retirement. The initial increase date will be the later of the first day of the month following the attainment of age 55, or the first anniversary of the date of retirement. Subsequent increases of 3% of the current pension amount (including prior increases) will be provided in each January thereafter.

**Hired On or After January 1, 2011**

*Eligibility:* Age 50 with at least 10 years of creditable service and no longer a police officer.

*Benefit:* 2.5% of final average salary for each year of service is payable at retirement (not to exceed 75% of final average salary). “Final average salary” is determined by dividing the highest total salary over 96 consecutive months of service in the last 120 months of service by the total number of months of service in the period. Annual salary for this purpose will not exceed \$106,800, indexed by the lesser of 3% or ½ of the CPI-U for the 12 months ending with the September preceding each November 1. The salary cap will not decrease.

*Annual Increase in Benefit:* The initial increase date will be January 1<sup>st</sup> following the later of the attainment of age 60, or the first anniversary of the date of retirement. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original benefit.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

**EARLY RETIREMENT PENSION BENEFIT**

Hired Prior to January 1, 2011

None

Hired On or After January 1, 2011

*Eligibility:* Age 50 with at least 10 years of creditable service and no longer a police officer.

*Benefit:* The normal retirement pension benefit reduced by ½ of 1% for each month that the police officer's age is under age 55.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the later of the attainment of age 60, or the first anniversary of the date of retirement. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original benefit.

**PENSION TO SURVIVORS**

Hired Prior to January 1, 2011

Death – Line of Duty

Surviving spouse is entitled to 100% of the salary attached to the rank of the police officer on the last day of service, payable immediately.

Death – Non-Duty

*Current Pensioners (Including Disabled Pensioners):* Surviving spouse to receive continuation of the pension.

*Active Employee with 20+ Years of Service:* Surviving spouse is entitled to the full pension earned by the police officer at the time of death.

*Active Employee with 10-20 Years of Service:* Surviving spouse is entitled to 50% of the salary attached to the rank of the police officer on the last day of service, payable immediately.

*Annual Increase in Benefit:* None.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

Hired On or After January 1, 2011

Death – Line of Duty

Surviving spouse is entitled to 100% of the salary attached to the rank of the police officer on the last day of service, payable immediately.

Death – Non-Duty

*Current Pensioners (Including Disabled Pensioners), Active Employee with 20+ Years of Service, and Active Employee with 10-20 Years of Service:* Surviving spouse to receive 66 ⅔% of the police officer's earned pension at the date of death.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> after the attainment of age 60 by the recipient of the survivor's pension. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original survivor's benefit amount.

**TERMINATION BENEFIT**

Hired Prior to January 1, 2011

*Eligibility:* At least 8 years but less than 20 years of creditable service.

*Benefit:* 2.5% of final salary for each year of service is payable beginning at age 60. "Final salary" is based on the greater of salary during the last year of service prior to termination of employment or the pay rate for the police officer at termination of employment.

*Annual Increase in Benefit:* An officer will receive an initial increase of 3% on the first anniversary of the date of start of payments. Subsequent increases of 3% of the current pension amount will be provided in each January thereafter.

Hired On or After January 1, 2011

*Eligibility:* At least 10 years but less than 20 years of creditable service.

*Benefit:* 2.5% of final salary for each year of service is payable beginning at age 60. "Final salary" is based on the greater of salary during the last year of service prior to termination of employment or the pay rate for the police officer at termination of employment. Annual salary for this purpose will not exceed \$106,800, indexed by the lesser of 3% or ½ of the CPI-U for the 12 months ending with the September preceding each November 1. The salary cap will not decrease.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the first payment. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original benefit amount.

City of Lincoln, Illinois  
NOTES TO BASIC FINANCIAL STATEMENTS  
April 30, 2019

**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

**DISABILITY BENEFIT**

Hired Prior to January 1, 2011

*Eligibility:* Disability (duty or non-duty).

*Benefit:* A police officer who becomes disabled on duty is entitled to receive a pension equal to the greatest of 65% of final salary or the pension they would have been entitled to upon retirement at the time of disability. For a non-duty disability, the police officer is entitled to 50% of final salary. “Final salary” is based on the pay rate for the police officer on the last day of service.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the attainment of age 60. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase is 3% of the original benefit for each full year that has passed since the pension began. Subsequent increases will be the 3% of the original pension benefit amount.

Hired On or After January 1, 2011

*Eligibility:* Disability (duty or non-duty).

*Benefit:* A police officer who becomes disabled on duty is entitled to receive a pension equal to the greater of 65% of final salary or the pension they would have been entitled to upon retirement at the time of disability. For a non-duty disability, the police officer is entitled to 50% of final salary. “Final salary” is based on the pay rate for the police officer on the last day of service.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the attainment of age 60. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original benefit amount.

*Employees Covered by Benefit Terms.* As of April 30, 2019, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	31
Inactive Plan Members entitled to but not yet receiving benefits	1
Active Plan Members	<u>26</u>
<b>Total</b>	<b><u>58</u></b>

*Contributions:* Covered employees are required to contribute 9.991% of their base salary. The City’s annual contribution to the plan is provided by property tax levy. These taxes are required to be of an amount necessary to finance the plan as actuarially determined by an enrolled actuary. The current funding policy for the pension fund is to be 100% funded on an actuarial basis by year 2040.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

*Net Pension Liability.* The City’s net pension liability was measured as of April 30, 2019, and the total pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability in the April 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**Economic Rates:**

Inflation	2.50%
Salary Increases	4.00% - 6.00%
Projected Increase in Total Payroll	3.25%
Discount Rate used for Total Pension Liability	6.31%
Long-Term Expected Rate of Return on Plan Assets	7.00%

Mortality rates were used based on the L&A 2016 Illinois Police Mortality Rates and the Retirement Rates were based on L&A 2016 Illinois Police Retirement Rates Capped at Age 60.

All rates shown in the economic assumptions are assumed to be annual rates, compounded on an annual basis.

The long-term expected rate of return on assets is intended to represent the best estimate of future real rates of return and is shown for each major asset classes in the investment policy. The expected rates of return on assets shown here is from the State of Illinois Department of Insurance Actuarial Experience Study dated September 26, 2012. The best estimate of future real rates of return are developed for each of the major asset classes. Expected inflation is added back in. Adjustment is made to reflect geometric returns.

The rates provided in the table below are based on the arithmetic average. The Investment Policy Statement will provide more detail regarding the Fund’s policies on asset allocation targets and acceptable ranges.

<u>Asset Class</u>	<u>Long-Term Expected Rate of Return</u>	<u>Long-Term Inflation Expectations</u>	<u>Long-Term Expected Real Rate of Return</u>
US Large Cap Equity	8.30	2.50	5.80
US Mid Cap Equity	9.30	2.50	6.80
US Small Cap Equity	9.30	2.50	6.80
Non-US Developed Large Cap Equity	8.40	2.50	5.90
Emerging Markets Equity Unhedged	10.50	2.50	8.00
US Corporate Bonds	4.20	2.50	1.70
US Government Fixed Income	3.20	2.50	.70
US Cash	3.00	2.50	.50
Global Real Estate - REITS	8.30	2.50	5.80
Commodities - Long Only	4.90	2.50	2.40

Long-term expected real returns under GASB are expected to reflect the period of time that begins when a plan member begins to provide service to the employer and ends at the point when all benefits to the plan member have been paid. The rates provided above are intended to estimate those figures.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

The expected inflation rate is 2.50% and is included in the total long-term rate of return on investments. The inflation rate is from the same source as the long-term real rates of return, and is not necessarily reflective of the inflation measures used for other purposes in the report.

Geometric rates of return are equal to arithmetic rates of return when the annual returns exhibit no volatility over time. When arithmetic returns are volatile on a year-to-year basis, the actual realized geometric returns over time will be lower. The higher the volatility, the greater the difference.

*Discount Rates.* The discount rates used in the determination of the Total Pension Liability is based on a combination of the expected long-term rate of return on plan investments and the municipal bond rate. Cash flow projections were used to determine the extent which the plan's future net pension will be able to cover benefit payments. To the extent future benefit payments are covered by the plan's projected net position, the expected rate of return on plan investment is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the plan's projected net position, the municipal bond rate is used to determine the portion of the net position liability associated with those payments.

*Changes in Net Pension Liability.* The table below illustrates the change in the Net Position Liability (NPL) from the prior Measurement Date to the current Measurement Date. Under Statement 68, the difference between the NPL from the prior measurement date to the current measurement date should be recognized as an expense, unless permitted to be recognized as a deferred outflow or inflow of resources.

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Position Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
<b>Balances Beginning at 05/01/18</b>	<u>\$26,718,802</u>	<u>\$ 9,690,792</u>	<u>\$17,028,010</u>
<b>Changes for the year:</b>			
Service Cost	502,821	-	502,821
Interest on the Total Pension Liability	1,610,322	-	1,610,322
Actuarial experience	452,668	-	452,668
Difference between expected and actual experience of the Total Pension Liability	-	-	-
Change in assumptions	( 701,709)		( 701,709)
Contributions - Employer	-	749,444	( 749,444)
Contributions - Employee	-	169,994	( 169,994)
Contributions - Other	-	180,315	( 180,315)
Net Investment Income	-	726,840	( 726,840)
Benefit payments, including refunds of employee contributions	( 1,323,623)	( 1,323,623)	-
Other (Net Transfers)	-	26,606	( 26,606)
Administrative experience	-	( 16,783)	16,783
<b>Net Changes</b>	<u>540,479</u>	<u>512,793</u>	<u>27,686</u>
<b>Balances Beginning at 04/30/19</b>	<u>\$27,259,281</u>	<u>\$10,203,585</u>	<u>\$17,055,696</u>

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

*Sensitivity of the Discount Rate.* The Net Pension Liability has been determined using the discount rate listed in the assumption section. Below is a table illustrating the sensitivity of the Net Pension Liability to the discount rate assumption.

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
	<u>5.31%</u>	<u>6.31%</u>	<u>7.31%</u>
Employer Net Pension Liability	<u>\$21,160,134</u>	<u>\$17,055,696</u>	<u>\$13,747,190</u>

The sensitivity of the Net Pension Liability to the discount rate is based primarily on two factors:

1. The duration of the plan’s expected benefit payments. Younger plans with benefit payments further in the future will be more sensitive to changes in the discount rate.
2. The funded percentage of the plan (ratio of the net position to the total pension liability). The higher the funded percentage, the higher the sensitivity to the discount rate.

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* For the year ended April 30, 2019, the City recognized pension expense of \$749,444. At April 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

The table below shows the cumulative amounts to be shown as deferred outflows and inflows of resources. Changes in total pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the pension fund. Differences in projected and actual earnings over the measurement period are recognized over a 5-year period. Amounts not yet recognized are summarized below:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
<b>Deferred Amounts to be Recognized in Pension Expense in Future Periods</b>		
Difference between expected and actual experience	\$ 385,257	\$ 293,274
Net difference between projected and actual earnings on pension plan investments	136,802	89,727
Changes in assumptions	1,302,988	2,006,108
Contributions subsequent to the measurement date *	<u>-</u>	<u>-</u>
Total	<u>\$ 1,825,047</u>	<u>\$ 2,389,109</u>

\* Contributions subsequent to the measurement date may be recognized as a reduction to the NPL. The amount is not known as of the date of this report. Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 11 – POLICE PENSION FUND, (CONTINUED)**

Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

<u>Year Ending</u> <u>April 30,</u>	<u>Net Deferred Inflows</u> <u>Of Resources</u>
2020	\$ 79,358
2021	( 57,443)
2022	( 485,133)
2023	( 59,526)
2024	( 33,675)
Thereafter	( <u>7,643</u> )
Total Deferred Inflows	( <u>\$ 564,062</u> )

**NOTE 12 – FIREFIGHTERS' PENSION FUND**

*Plan Description:* The Firefighters' Pension Fund is a single employer defined benefit pension plan to provide retirement, death and disability benefits to firemen and their dependents. The plan issues an annual report to the Illinois Department of Insurance; however, they do not issue their own stand-alone financial statements. The City accounts for the plan as a pension trust fund. The fund is established and administered as prescribed by "Article 4. Firefighters' Pension Fund – Municipalities 500,000 and Under" of the Illinois Pension Code. Plan members' contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made formal commitment to provide the contributions.

*Benefits Provided:*

The Plan offers two tiers of benefits as well as early retirement, death and disability and termination benefits as outlined below:

**NORMAL RETIREMENT PENSION BENEFIT**

Hired Prior to January 1, 2011

*Eligibility:* Age 50 with at least 20 years of creditable service and no longer a firefighter.

*Benefit:* 50% of final salary is payable commencing at retirement for 20 years of service. An additional 2.5% of final salary is added for each additional year of service (prorated monthly) in excess of 20 years of service (not to exceed 75% of final salary). "Final salary" is based on the pay rate for the firefighter at retirement.

*Annual Increase in Benefit:* A firefighter is entitled to an initial pension increase equal to 1/12 of 3% of the original monthly benefit for each full month that has passed since the pension began. The initial increase date will be the later of the first day of the month following the attainment of age 55, or the first anniversary of the date of retirement. Subsequent increases of 3% of the current pension amount will be provided in each January thereafter.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 12 – FIREFIGHTERS' PENSION FUND**

Hired On or After January 1, 2011

*Eligibility:* Age 50 with at least 10 years of creditable service and no longer a firefighter.

*Benefit:* 2.5% of final average salary for each year of service is payable at retirement (not to exceed 75% of final average salary). "Final average salary" is determined by dividing the highest total salary over 96 consecutive months of service in the last 120 months of service by the total number of months of service in the period. Annual salary for this purpose will not exceed \$106,800, indexed by the lesser of 3% or ½ of the CPI-U for the 12 months ending with the September preceding each November 1. The salary cap will not decrease.

*Annual Increase in Benefit:* The initial increase date will be January 1<sup>st</sup> following the attainment of age 60, or the first anniversary of the date of retirement. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original pension amount.

**EARLY RETIREMENT PENSION BENEFIT**

Hired Prior to January 1, 2011

None

Hired On or After January 1, 2011

*Eligibility:* Age 50 with at least 10 years of creditable service and no longer a firefighter.

*Benefit:* The normal retirement pension benefit reduced by ½ of 1% for each month that the firefighter's age is under age 55.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the attainment of age 60, or the first anniversary of the date of retirement. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original pension amount.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

**PENSION TO SURVIVORS**

Hired Prior to January 1, 2011

Death – Line of Duty

Surviving spouse is entitled to 100% of the salary attached to the rank of the firefighter on the last day of service, payable immediately.

Death – Non-Duty

*Current Pensioners (Including Disabled Pensioners):* Surviving spouse to receive continuation of the pension at the time of death or 54% of pensionable salary at the time pension began, if greater.

*Active Employee with 20+ Years of Service:* Surviving spouse is entitled to the full pension earned by the firefighter at the time of death, or 54% of the pensionable salary at death if greater.

*Active Employee with 10-20 Years of Service:* Surviving spouse is entitled to 54% of the salary attached to the rank of the firefighter on the last day of service, payable immediately.

*Annual Increase in Benefit:* None.

Hired On or After January 1, 2011

Death – Line of Duty

Surviving spouse is entitled to 100% of the salary attached to the rank of the firefighter on the last day of service, payable immediately.

Death – Non-Duty

*Current Pensioners (Including Disabled Pensioners), Active Employee with 20+ Years of Service, and Active Employee with 10-20 Years of Service:* Surviving spouse to receive 66 ⅔% of the firefighter's earned pension at the date of death.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> after the attainment of age 60 by the recipient of the survivor's pension. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original survivor's pension amount.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

**TERMINATION BENEFIT**

Hired Prior to January 1, 2011

*Eligibility:* At least 10 years but less than 20 years of creditable service.

*Benefit:* An accrual factor times final salary for each year of service is payable beginning at age 60. “Accrual Factor” is a factor of 1.5% at 10 years of service, increasing ratably up to 2.4% at 19 years of service. “Final salary” is based on the pay rate for the firefighter on the date of separation.

*Annual Increase in Benefit:* A firefighter will receive an initial increase of 3% on the first anniversary of the date of start of payments. Subsequent increases of 3% of the current pension amount will be provided in each January thereafter.

Hired On or After January 1, 2011

*Eligibility:* At least 10 years but less than 20 years of creditable service.

*Benefit:* An accrual factor times final salary for each year of service is payable beginning at age 60. “Accrual Factor” is a factor of 1/5% at 10 years of service, increasing ratably up to 2.4% at 19 years of service. “Final salary” is based on the greater of salary during the last year of service prior to termination of employment or the pay rate for the firefighter at termination of employment. Annual salary for this purpose will not exceed \$106,800, indexed by the lesser of 3% or ½ of the CPI-U for the 12 months ending with the September preceding each November 1. The salary cap will not decrease.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the first payment. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original pension amount.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

**DISABILITY BENEFIT**

Hired Prior to January 1, 2011

*Eligibility:* Disability (duty; or non-duty with 7 years of service).

*Benefit:* A firefighter who becomes disabled on duty is entitled to receive a pension equal to the greatest of 65% of final salary or the pension they would have been entitled to upon retirement at the time of disability. For a non-duty disability, the firefighter is entitled to 50% of final salary. "Final salary" is based on the pay rate for the firefighter at retirement.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the attainment of age 60. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase is 3% of the original benefit for each full year that has passed since the pension began. Subsequent increases are 3% of the original pension benefit amount.

Hired On or After January 1, 2011

*Eligibility:* Disability (duty; or non-duty with 7 years of service).

*Benefit:* A firefighter who becomes disabled on duty is entitled to receive a pension equal to the greater of 65% of final salary or the pension they would have been entitled to upon retirement at the time of disability. For a non-duty disability, the firefighter is entitled to 50% of final salary. "Final salary" is based on the pay rate for the firefighter at last day of service.

*Annual Increase in Benefit:* The initial increase date will be the January 1<sup>st</sup> following the attainment of age 60. Subsequent increases will occur on each subsequent January 1<sup>st</sup>. The first increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1, applied to the original pension amount.

*Employees Covered by Benefit Terms.* As of April 30, 2019, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	26
Inactive Plan Members entitled to but not yet receiving benefits	2
Active Plan Members	<u>19</u>
<b>Total</b>	<b><u>47</u></b>

*Contributions:* Covered employees are required to contribute 9.455% of their base salary. The City's annual contribution to the plan is provided by property tax levy. These taxes are required to be of an amount necessary to finance the plan as actuarially determined by an enrolled actuary. The current funding policy for the pension fund is to be 100% funded on an actuarial basis by year 2040.

City of Lincoln, Illinois  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

*Net Pension Liability.* The City’s net pension liability was measured as of April 30, 2019, and the total pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability in the April 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**Economic Rates:**

Inflation	2.50%
Salary Increases	3.50% - 23.49%
Projected Increase in Total Payroll	3.25%
Discount Rate used for Total Pension Liability	5.99%
Long-Term Expected Rate of Return on Plan Assets	7.00%

Mortality rates were used based on the L&A 2016 Illinois Firefighters Mortality Rates and the Retirement Rates were based on L&A 2016 Illinois Firefighters Retirement Rates Capped at Age 62.

All rates shown in the economic assumptions are assumed to be annual rates, compounded on an annual basis.

The long-term expected rate of return on assets is intended to represent the best estimate of future real rates of return and is shown for each major asset classes in the investment policy. The expected rates of return on assets shown here is from the State of Illinois Department of Insurance Actuarial Experience Study dated September 26, 2012. Long-term real rates of return are shown as the expected rate of return, net the assumed inflation rate.

The rates provided in the table below are based on the arithmetic average. The Investment Policy Statement will provide more detail regarding the Fund’s policies on asset allocation targets and acceptable ranges.

<u>Asset Class</u>	<u>Long-Term Expected Rate of Return</u>	<u>Long-Term Inflation Expectations</u>	<u>Long-Term Expected Real Rate of Return</u>
US Large Cap Equity	8.30%	2.50%	5.80%
US Mid Cap Equity	9.30%	2.50%	6.80%
US Small Cap Equity	9.30%	2.50%	6.80%
Non-US Developed Large Cap Equity	8.40%	2.50%	5.90%
Emerging Markets Equity Unhedged	10.50%	2.50%	8.00%
US Corporate Bonds	4.20%	2.50%	1.70%
US Government Fixed Income	3.20%	2.50%	0.70%
US Cash	3.00%	2.50%	0.50%
Global Real Estate - REITS	8.30%	2.50%	5.80%
Commodities - Long Only	4.90%	2.50%	2.40%

Long-term expected real returns under GASB are expected to reflect the period of time that begins when a plan member begins to provide service to the employer and ends at the point when all benefits to the plan member have been paid. The rates provided above are intended to estimate those figures.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

The expected inflation rate is 2.50% and is included in the total long-term rate of return on investments. The inflation rate is from the same source as the long-term real rates of return, and is not necessarily reflective of the inflation measures used for other purposes in the report.

Geometric rates of return are equal to arithmetic rates of return when the annual returns exhibit no volatility over time. When arithmetic returns are volatile on a year-to-year basis, the actual realized geometric returns over time will be lower. The higher the volatility, the greater the difference.

*Discount Rates.* The discount rates used in the determination of the Total Pension Liability is based on a combination of the expected long-term rate of return on plan investments and the municipal bond rate. Cash flow projections were used to determine the extent which the plan's future net pension will be able to cover benefit payments. To the extent future benefit payments are covered by the plan's projected net position, the expected rate of return on plan investment is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the plan's projected net position, the municipal bond rate is used to determine the portion of the net position liability associated with those payments.

*Changes in Net Pension Liability.* The table below illustrates the change in the Net Position Liability (NPL) from the prior Measurement Date to the current Measurement Date. Under Statement 68, the difference between the NPL from the prior measurement date to the current measurement date should be recognized as an expense, unless permitted to be recognized as a deferred outflow or inflow of resources.

	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability (a)</u>	<u>Plan Fiduciary Net Position (b)</u>	<u>Net Position Liability (a) – (b)</u>
<b>Balances Beginning at 05/01/18</b>	<u>\$20,535,644</u>	<u>\$ 6,106,702</u>	<u>\$14,428,942</u>
<b>Changes for the year:</b>			
Service Cost	321,469	-	321,469
Interest on the Total Pension Liability	1,301,465	-	1,301,465
Actuarial experience	285,414	-	285,414
Difference between expected and actual experience of the Total Pension Liability	-	-	-
Change in assumptions	1,478,600	-	1,478,600
Contributions - Employer	-	755,398	( 755,398)
Contributions - Employee	-	118,570	( 118,570)
Net Investment Income	-	155,050	( 155,050)
Benefit payments, including refunds of employee contributions	( 1,149,036)	( 1,149,036)	-
Other (Net Transfers)	-	( 3,474)	3,474
Administrative experience	-	( 22,269)	22,269
<b>Net Changes</b>	<u>2,237,912</u>	<u>( 145,221)</u>	<u>2,383,133</u>
<b>Balances Beginning at 04/30/19</b>	<u>\$22,773,556</u>	<u>\$ 5,961,481</u>	<u>\$16,812,075</u>

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

*Sensitivity of the Discount Rate.* The Net Pension Liability has been determined using the discount rate listed in the assumption section. Below is a table illustrating the sensitivity of the Net Pension Liability to the discount rate assumption.

	<u>1% Decrease 4.99%</u>	<u>Current Discount Rate 5.99%</u>	<u>1% Increase 6.99%</u>
Employer Net Pension Liability	<u>\$20,093,405</u>	<u>\$16,812,075</u>	<u>\$14,149,281</u>

The sensitivity of the Net Pension Liability to the discount rate is based primarily on two factors:

1. The duration of the plan's expected benefit payments. Younger plans with benefit payments further in the future will be more sensitive to changes in the discount rate.
2. The funded percentage of the plan (ratio of the net position to the total pension liability). The higher the funded percentage, the higher the sensitivity to the discount rate.

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* For the year ended April 30, 2019, the City recognized pension expense of \$755,398. At April 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

The table below shows the cumulative amounts to be shown as deferred outflows and inflows of resources. Changes in total pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the pension fund. Differences in projected and actual earnings over the measurement period are recognized over a 5-year period. Amounts not yet recognized are summarized below:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
<b>Deferred Amounts to be Recognized in Pension Expense in Future Periods</b>		
Difference between expected and actual experience	\$ 341,296	\$ 135,129
Net difference between projected and actual earnings on pension plan investments	329,688	337,770
Changes in assumptions	2,440,409	3,058,575
Contributions subsequent to the measurement date *	<u>-</u>	<u>-</u>
Total	<u>\$3,111,393</u>	<u>\$3,531,474</u>

\* Contributions subsequent to the measurement date may be recognized as a reduction to the NPL. The amount is not known as of the date of this report. Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 12 – FIREFIGHTERS' PENSION FUND, (CONTINUED)**

Subsequent to the measurement date, the following amounts will be recognized in pension expense in the upcoming years:

<u>Year Ending</u> <u>April 30,</u>	<u>Net Deferred Inflows</u> <u>Of Resources</u>
2020	(\$174,603)
2021	( 133,891)
2022	( 505,107)
2023	( 759)
2024	281,453
Thereafter	<u>112,826</u>
Total Deferred Inflows	( <u>\$420,081</u> )

**NOTE 13 – OTHER POST-RETIREMENT BENEFITS (OPEB)**

**PLAN DESCRIPTION**

In addition to providing pension benefits, the City provides certain health care and life insurance benefits for its retired employees. The City's OPEB plan is a single-employer defined benefit OPEB plan administered by the City. The authority to establish and/or amend the obligation of the employer, employees, and retirees rests with the City. No assets are accumulated in a trust that meets the criteria in Governmental Accounting Standards Board (GASB) Codification Section P52, *Postemployment Benefits Other than Pensions—Reporting for Benefits Not Provided Through Trusts That Meet Specified Criteria—Defined Benefit*. Therefore, the City reports a "total OPEB liability" in accordance with GASB Statement No. 75.

**SUMMARY OF ELIGIBILITY AND COVERAGE**

The plan sponsor has reviewed and agreed to the below eligibility and coverage provisions.

**Eligibility Provisions**

*Full-Time Employees – IMRF*

- Tier I IMRF Full-Time City employees age 55 with at least 8 years of service are covered.
- Tier II IMRF Full-Time City employees age 62 with at least 10 years of service are covered.

*Full-Time Employees – Police*

- Tier I Full-Time Police Officers, at least 50 years old with at least 20 years of service are covered.
- Tier II Full-Time Police Officers, at least 55 years old with at least 10 years of service are covered.

*Full-Time Employees – Fire*

- Tier I Full-Time Firefighters, at least 50 years old with at least 20 years of service are covered.
- Tier II Full-Time Firefighters, at least 55 years old with at least 10 years of service are covered.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 13 – OTHER POST-RETIREMENT BENEFITS (OPEB), (CONTINUED)**

**Medical/Prescription Coverage**

*Types of Coverage:*

PPO 500  
QHDHP 1500  
HMO 100  
Health Alliance Medicare Supplement Plan N

*Coverage Provisions:*

Retirees – IMRF, Police, or Fire with 20+ years of service

Pre-65 Coverage:

- Retiree pays for half the cost of the premium (for employee only coverage) and the City pays the remaining half.
- Retiree pays the full cost of dependent coverage.
- Dependent coverage may continue under COBRA should the Retiree terminate or pass away.

Post-65 Coverage:

- Retiree pays for half the cost of the Medicare supplement premium (for employee only coverage) and the City pays the remaining half.
- Retiree pays the full cost of dependent coverage.
- Dependent coverage may continue under COBRA should the Retiree terminate or pass away.
- Coverage is secondary to Medicare.

Retirees – IMRF, Police, or Fire with less than 20 years of service

Pre-65 Coverage:

- Retiree pays the full cost of coverage.
- Dependent coverage may continue under COBRA should the Retiree terminate or pass away.

Post-65 Coverage:

- Retiree pays the full cost of coverage.
- Dependent coverage may continue under COBRA should the Retiree terminate or pass away.
- Coverage is secondary to Medicare.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 13 – OTHER POST-RETIREMENT BENEFITS (OPEB), (CONTINUED)**

**Dental and Vision Coverage**

*Types of Coverage:*

Dental  
Vision

*Coverage Provisions:*

All Retirees

*Dental:*

Retiree pays the full cost of coverage. Dependent coverage is available, with the Retiree paying the full cost. Coverage ends when Retiree stops paying for it or after 18 months, whichever is sooner. Dependent coverage ends at the same time as Retiree.

*Vision:*

There is no Vision coverage in retirement.

**MEMBERSHIP**

At April 30, 2019 (latest information available), membership consisted of:

Active employees currently receiving benefits	64
Inactive employees currently receiving benefits	<u>27</u>
<b>TOTAL</b>	<b><u>91</u></b>
Participating employers	<u>1</u>

**CONTRIBUTIONS**

The City negotiates the contribution percentages between the City and employees through union and personnel policy. The City contributes the cost of providing the benefits to retirees via the insured plan (pay as you go). For the fiscal year ended April 30, 2019, the City contributed \$253,255.

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 13 – OTHER POST-RETIREMENT BENEFITS (OPEB), (CONTINUED)**

**TOTAL OPEB LIABILITY**

The City's total OPEB liability was measured as of April 30, 2019 and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total OPEB liability in the April 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5%
Salary increases	3%
Prior discount rate	3.97%
Discount rate	3.79%
Healthcare cost trend rates	Flat 5.5% annually

Mortality rates were based on the RP-2014 study.

*Discount Rate.* The discount rate was initially decreased from 4.00% to 3.97% when developing a beginning Total OPEB Liability to better reflect the high-quality fixed income environment as of May 1, 2018. The underlying index used is the Bond Buyer 20-Bond G.O. Index. The initial rate used was as of April 26, 2018.

The discount rate was then decreased from 3.97% to 3.79% to better reflect the current high-quality fixed income environment. The underlying index used is the Bond Buyer 20-Bond G.O. Index. The rate has been updated to the current Fiscal Year-End based on changes in market conditions as reflected in the index. The rate used is as of April 25, 2019.

The actuarial assumptions used in the May 1, 2018 valuation were based on the results of an actuarial experience study for the period May 1, 2017 – May 1, 2018.

**CHANGES IN TOTAL OPEB LIABILITY**

	<u>Total OPEB Liability</u>
Balance, May 1, 2018	\$6,728,175
Changes for the year:	
Service cost	208,829
Interest	262,077
Contributions-Employer	( 253,255)
Changes in assumptions	<u>148,595</u>
Net changes	<u>366,246</u>
Balance, April 30, 2019	<u>\$7,094,421</u>

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
 April 30, 2019

**NOTE 13 – OTHER POST-RETIREMENT BENEFITS (OPEB), (CONTINUED)**

**DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES**

The table below shows the cumulative amounts to be shown as Deferred Outflows and Inflows of Resources. Changes in Total OPEB Liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in OPEB Expense over the expected remaining service life of all employees (active and retired) in the postretirement plan. Differences in projected and actual earnings over the measurement period are recognized over a 5-year period. Amounts not yet recognized are summarized below:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -
Changes in assumptions	136,263	-
Net difference between projected and actual earnings on pension plan investments	-	-
Total Deferred to be recognized in future expense	\$ 136,263	\$ -

The amount is not known as of the date of this report. Subsequent to the Measurement Date, the following amounts will be recognized in OPEB expenses in the upcoming years:

<u>Year Ending</u> <u>April 30</u>	
2020	\$ 12,332
2021	12,332
2022	12,332
2023	12,332
2024	12,332
Thereafter	74,603

Because this is the implementation year of GASB 74/75, the beginning Total OPEB Liability is based on the same data as the ending Total OPEB Liability. Therefore, there are no differences between actual and expected experience that are being deferred in the current year. The changes in assumptions are due to a change in discount rate from the beginning of the City's Fiscal Year to the end.

**OPEB PRIOR PERIOD ADJUSTMENT**

Because of the implementation of GASB 74/75, the beginning balance of the OBEP liability was adjusted to reflect the Net OPEB Liability instead of the Net OPEB Obligation as previously reported. The following provides the analysis of the prior period adjustment:

	As Previously Reported	Adjustment	As Restated
Net OPEB Obligation	\$1,163,917	(\$1,163,917)	\$ -
Net OPEB Liability	-	6,728,175	6,728,175
	\$1,163,917	\$5,564,258	\$6,728,175

City of Lincoln, Illinois  
**NOTES TO FINANCIAL STATEMENTS**  
April 30, 2019

**NOTE 14 – DEFERRED COMPENSATION PAYABLE**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan is administered by Nationwide Retirement Solution, Inc. and VALIC. The plan, available to all full-time City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to these amounts, property, or rights are held in trust for the exclusive benefits of participants and other beneficiaries. As a result, the deferred compensation investments are not reported in the City's financial statements as an agency fund.

**NOTE 15 – INSURANCE AND RISK MANAGEMENT**

The City is self-insured for unemployment compensation. The City reimburses the State for unemployment compensation claims paid to former employees.

The City is also exposed to various risks including but not limited to losses from workers' compensation, general liability and property damage. Such risks are managed through the purchase of insurance contracts.

Payments are made from the Liability Insurance fund to provide the payment of workers' compensation insurance, liability insurance and auto insurance.

Settled claims have not exceeded coverage in any of the past three fiscal years.

**NOTE 16 – COMMITMENTS AND CONTINGENCIES**

As of April 30, 2019, the City has matters of pending litigation which are being handled by the City's liability insurance carrier through legal counsel designated by them. In addition, there are also pending workman's compensation claims against the City, all of which are being handled by the City's workman's compensation insurance carrier or legal counsel designated by them.

Pursuant to the four collective bargaining agreements the City has with various bargaining units, the City does have an ongoing responsibility to provide individual health insurance coverage to retired members. The liability of these post-retirement benefits has not been determined at this time.

City of Lincoln, Illinois  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY**  
**ILLINOIS MUNICIPAL RETIREMENT FUND - REGULAR**  
 Required Supplemental Information  
 April 30, 2019

Calendar year ending December 31,	Last 10 Calendar Years (schedule to be built prospectively from 2014)									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Total Pension Liability</b>										
Service Cost	\$ 63,016	\$ 66,554	\$ 75,350	\$ 80,584	\$ 83,194	\$ -	\$ -	\$ -	\$ -	\$ -
Interest on the Total Pension Liability	657,805	666,227	656,899	652,112	643,790	-	-	-	-	-
Benefit Changes	-	-	-	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	61,218	138,567	55,257	( 31,278)	( 350,257)	-	-	-	-	-
Assumption Changes	198,154	( 277,982)	( 16,869)	16,361	332,223	-	-	-	-	-
Benefit Payments and Refunds	( 723,923)	( 683,870)	( 646,687)	( 609,135)	( 584,258)	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	256,270	( 90,504)	123,950	108,644	124,692	-	-	-	-	-
<b>Total Pension Liability - Beginning</b>	<u>9,101,187</u>	<u>9,191,691</u>	<u>9,067,741</u>	<u>8,959,097</u>	<u>8,834,405</u>	-	-	-	-	-
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 9,357,457</u>	<u>\$ 9,101,187</u>	<u>\$ 9,191,691</u>	<u>\$ 9,067,741</u>	<u>\$ 8,959,097</u>	<u>\$ -</u>				
<b>Plan Fiduciary Net Position</b>										
Employer Contributions	\$ 89,803	\$ 79,080	\$ 89,874	\$ 118,302	\$ 189,583	\$ -	\$ -	\$ -	\$ -	\$ -
Employee Contributions	36,276	33,134	34,508	34,862	32,799	-	-	-	-	-
Pension Plan Net Investment Income	( 633,588)	1,618,294	574,552	42,796	530,500	-	-	-	-	-
Benefit Payments and Refunds	( 723,923)	( 683,870)	( 646,687)	( 609,135)	( 584,258)	-	-	-	-	-
Other	249,998	( 149,031)	98,939	60,572	( 259,094)	-	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	( 981,434)	897,607	151,186	( 352,603)	( 90,470)	-	-	-	-	-
<b>Plan Fiduciary Net Position - Beginning</b>	<u>9,483,374</u>	<u>8,585,767</u>	<u>8,434,581</u>	<u>8,787,184</u>	<u>8,877,654</u>	-	-	-	-	-
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 8,501,940</u>	<u>\$ 9,483,374</u>	<u>\$ 8,585,767</u>	<u>\$ 8,434,581</u>	<u>\$ 8,787,184</u>	<u>\$ -</u>				
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<u>\$ 855,517</u>	<u>(\$ 382,187)</u>	<u>\$ 605,924</u>	<u>\$ 633,160</u>	<u>\$ 171,913</u>	<u>\$ -</u>				
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	90.86%	104.20%	93.41%	93.02%	98.08%					
<b>Covered Valuation Payroll</b>	\$ 806,134	\$ 736,310	\$ 766,844	\$ 774,725	\$ 790,725					
<b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>	106.13%	(51.91%)	79.02%	81.73%	21.74%					

City of Lincoln, Illinois  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY**  
 ILLINOIS MUNICIPAL RETIREMENT FUND – SHERIFF’S LAW ENFORCEMENT PERSONNEL  
 Required Supplemental Information  
 April 30, 2019

Calendar year ending December 31,	Last 10 Calendar Years (schedule to be built prospectively from 2014)									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Total Pension Liability</b>										
Service Cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Interest on the Total Pension Liability	6,292	6,449	6,269	6,242	6,073	-	-	-	-	-
Benefit Changes	-	-	-	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	866	773	770	722	319	-	-	-	-	-
Assumption Changes	1,950	( 2,362)	( 5,922)	( 96)	4,949	-	-	-	-	-
Benefit Payments and Refunds	( 7,035)	( 6,862)	( 6,695)	( 6,522)	( 6,166)	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	2,073	( 2,002)	( 5,578)	346	5,175	-	-	-	-	-
<b>Total Pension Liability - Beginning</b>	<u>87,414</u>	<u>89,416</u>	<u>94,994</u>	<u>94,648</u>	<u>89,473</u>	-	-	-	-	-
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 89,487</u>	<u>\$ 87,414</u>	<u>\$ 89,416</u>	<u>\$ 94,994</u>	<u>\$ 94,648</u>	<u>\$ -</u>				
<b>Plan Fiduciary Net Position</b>										
Employer Contributions	\$ 1,823	\$ 2,733	\$ 3,177	\$ 3,308	\$ 3,334	\$ -	\$ -	\$ -	\$ -	\$ -
Employee Contributions	-	-	-	-	-	-	-	-	-	-
Pension Plan Net Investment Income	( 5,675)	12,852	4,291	297	3,579	-	-	-	-	-
Benefit Payments and Refunds	( 7,035)	( 6,862)	( 6,695)	( 6,522)	( 6,166)	-	-	-	-	-
Other	2,730	( 1,983)	601	4,319	239	-	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	( 8,157)	6,740	1,374	1,402	986	-	-	-	-	-
<b>Plan Fiduciary Net Position - Beginning</b>	<u>70,585</u>	<u>63,845</u>	<u>62,471</u>	<u>61,069</u>	<u>60,083</u>	-	-	-	-	-
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 62,428</u>	<u>\$ 70,585</u>	<u>\$ 63,845</u>	<u>\$ 62,471</u>	<u>\$ 61,069</u>	<u>\$ -</u>				
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<u>\$ 27,059</u>	<u>\$ 16,829</u>	<u>\$ 25,571</u>	<u>\$ 32,523</u>	<u>\$ 33,579</u>	<u>\$ -</u>				
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	69.76%	80.75%	71.40%	65.76%	64.52%					
<b>Covered Valuation Payroll</b>	\$ -	\$ -	\$ -	\$ -	\$ -					
<b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>	0.00%	0.00%	0.00%	0.00%	0.00%					

City of Lincoln, Illinois  
**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY**  
 POLICE PENSION FUND  
 Required Supplemental Information  
 April 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Total Pension Liability</b>										
Service Cost	\$ 502,821	\$ 468,555	\$ 440,910	\$ 448,785	\$ 449,636	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	1,610,322	1,567,149	1,713,973	1,333,691	1,330,894	-	-	-	-	-
Changes of Benefit Terms	-	-	-	-	-	-	-	-	-	-
Differences Between Expected and Actual Experience	452,668	8,496	( 413,687)	( 239,283)	-	-	-	-	-	-
Changes in Assumptions	( 701,709)	326,412	( 2,780,994)	3,146,580	-	-	-	-	-	-
Benefit Payments and Refunds	( 1,323,623)	( 1,292,417)	( 1,311,371)	( 1,284,352)	( 1,168,469)	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	540,479	1,078,194	( 2,351,169)	3,405,420	612,061	-	-	-	-	-
<b>Total Pension Liability – Beginning</b>	<u>26,718,802</u>	<u>25,640,608</u>	<u>27,991,777</u>	<u>24,586,357</u>	<u>23,974,296</u>	-	-	-	-	-
<b>Total Pension Liability - Ending (a)</b>	<u>\$27,259,281</u>	<u>\$26,718,802</u>	<u>\$25,640,608</u>	<u>\$27,991,777</u>	<u>\$24,586,357</u>	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Plan Fiduciary Net Position</b>										
Contributions – Employer	\$ 749,444	\$ 679,438	\$ 626,931	\$ 616,437	\$ 639,929	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions – Member	169,994	163,716	160,086	201,349	152,714	-	-	-	-	-
Contributions – Other	180,315	1,080	-	-	-	-	-	-	-	-
Net Investment Income	726,840	714,167	641,981	( 12,175)	674,457	-	-	-	-	-
Benefit Payments and Refunds	( 1,323,623)	( 1,292,417)	( 1,311,371)	( 1,284,352)	( 1,168,469)	-	-	-	-	-
Administrative Expense	( 16,783)	( 17,954)	( 37,129)	( 17,857)	( 16,340)	-	-	-	-	-
Other	26,606	-	-	18,778	( 3,408)	-	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	512,793	248,030	80,498	( 477,820)	278,883	-	-	-	-	-
<b>Plan Fiduciary Net Position – Beginning</b>	<u>9,690,792</u>	<u>9,442,762</u>	<u>9,362,264</u>	<u>9,840,084</u>	<u>9,561,201</u>	-	-	-	-	-
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$10,203,585</u>	<u>\$ 9,690,792</u>	<u>\$ 9,442,762</u>	<u>\$ 9,362,264</u>	<u>\$ 9,840,084</u>	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Employer Net Pension Liability - Ending (a) - (b)</b>	<u>\$17,055,696</u>	<u>\$17,028,010</u>	<u>\$16,197,846</u>	<u>\$18,629,513</u>	<u>\$14,746,273</u>	\$ -	\$ -	\$ -	\$ -	\$ -

The current year information was developed in the completion of this report.

City of Lincoln, Illinois  
**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY**  
**FIREFIGHTERS' PENSION FUND**  
 Required Supplemental Information  
 April 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Total Pension Liability</b>										
Service Cost	\$ 321,469	\$ 309,494	\$ 290,496	\$ 445,277	\$ 448,145	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	1,301,465	1,269,954	1,587,507	995,712	1,019,569	-	-	-	-	-
Changes of Benefit Terms	-	-	-	-	-	-	-	-	-	-
Differences Between Expected and Actual Experience	285,414	51,578	122,476	( 370,137)	-	-	-	-	-	-
Changes in Assumptions	1,478,600	51,001	( 5,765,283)	3,170,391	-	-	-	-	-	-
Benefit Payments and Refunds	( 1,149,036)	( 1,129,284)	( 1,052,204)	( 984,676)	( 960,397)	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	<b>2,237,912</b>	<b>552,743</b>	<b>( 4,817,008)</b>	<b>3,256,567</b>	<b>507,317</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total Pension Liability - Beginning</b>	<u>20,535,644</u>	<u>19,982,901</u>	<u>24,799,909</u>	<u>21,543,342</u>	<u>21,036,025</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$22,773,556</u>	<u>\$20,535,644</u>	<u>\$19,982,901</u>	<u>\$24,799,909</u>	<u>\$21,543,342</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 755,938	\$ 687,221	\$ 651,568	\$ 609,350	\$ 616,191	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions - Member	118,570	114,955	120,769	113,615	106,025	-	-	-	-	-
Net Investment Income	155,050	873,465	93,765	575,551	24,668	-	-	-	-	-
Benefit Payments and Refunds	( 1,149,036)	( 1,129,284)	( 1,052,204)	( 984,676)	( 960,397)	-	-	-	-	-
Administrative Expense	( 22,269)	( 16,973)	( 14,990)	( 17,565)	( 14,589)	-	-	-	-	-
Other	( 3,474)	-	-	28,475	1,021	-	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	<b>( 145,221)</b>	<b>529,385</b>	<b>( 201,092)</b>	<b>324,750</b>	<b>( 227,081)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<u>6,106,702</u>	<u>5,577,317</u>	<u>5,778,409</u>	<u>5,453,659</u>	<u>5,680,740</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 5,961,481</u>	<u>\$ 6,106,702</u>	<u>\$ 5,577,317</u>	<u>\$ 5,778,409</u>	<u>\$ 5,453,659</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>
<b>Employer Net Pension Liability - Ending (a) - (b)</b>	<u>\$16,812,075</u>	<u>\$14,428,942</u>	<u>\$14,405,584</u>	<u>\$19,021,500</u>	<u>\$16,089,683</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>

The current year information was developed in the completion of this report.

City of Lincoln, Illinois  
**SCHEDULE OF FUNDING PROGRESS**  
 Required Supplemental Information  
 OTHER POST-EMPLOYMENT BENEFITS PLAN  
 April 30, 2019

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarial Accrued Liability (AAL) ---Entry Age (b)</u>	<u>AAL (UAAL) (b-a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
04/30/19	N/A	7,094,421	7,094,421	0.00%	3,902,910	181.77%
04/30/18	N/A	6,469,562	6,469,562	0.00%	3,486,078	185.60%
04/30/17	N/A	4,867,764	4,867,764	0.00%	3,334,750	146.00%
04/30/16	N/A	4,867,764	4,867,764	0.00%	3,334,750	146.00%
04/30/15	N/A	4,867,764	4,867,764	0.00%	3,334,750	146.00%

N/A Information is not available as an actuarial valuation was not performed.

The City implemented GASB Statement No. 45 for the fiscal year ended April 30, 2015.  
 Information for prior years is not available.

City of Lincoln, Illinois  
**SCHEDULE OF CONTRIBUTIONS**  
 ILLINOIS MUNICIPAL RETIREMENT FUND – REGULAR  
 Required Supplemental Information  
 April 30, 2019

<u>Calendar year ending December 31,</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Actuarially Determined Contribution *	\$ 89,803 *	\$ 79,080	\$ 90,258	\$ 114,737	\$ 205,668	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Actuarially Determined Contribution	<u>89,803</u>	<u>79,080</u>	<u>89,874</u>	<u>118,302</u>	<u>189,583</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 384</u>	<u>(\$ 3,565)</u>	<u>\$ 16,085</u>	<u>\$ -</u>				
Covered-Employee Payroll	\$ 806,134	\$ 736,310	\$ 766,844	\$ 774,725	\$ 790,725	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a Percentage of Covered-Employee Payroll	11.14%	10.74%	11.72%	15.27%	23.98%					

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

\* Estimated based on contribution rate of 11.14% and covered valuation payroll of \$806,134.

*This number should be verified by the auditor.*

City of Lincoln, Illinois  
**SCHEDULE OF CONTRIBUTIONS**  
 ILLINOIS MUNICIPAL RETIREMENT FUND – SHERIFF’S LAW ENFORCEMENT PERSONNEL  
 Required Supplemental Information  
 April 30, 2019

<u>Calendar year ending December 31.</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Actuarially Determined Contribution *	\$ -*	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Actuarially Determined Contribution	<u>1,823</u>	<u>2,733</u>	<u>3,177</u>	<u>3,308</u>	<u>3,334</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	(\$ <u>1,823</u> )	(\$ <u>2,733</u> )	(\$ <u>3,177</u> )	(\$ <u>3,308</u> )	(\$ <u>3,334</u> )	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Covered-Employee Payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%	0.00%					

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

\* Estimated based on contribution rate of 13.28% and covered valuation payroll of \$0.

This number should be verified by the auditor.

City of Lincoln, Illinois  
**SCHEDULE OF CONTRIBUTIONS**  
 POLICE PENSION FUND  
 Required Supplemental Information  
 April 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarially Determined Contribution	\$ 926,025	\$ 827,142	\$ 630,384	\$ 590,410	\$ 544,847	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Actuarially Determined Contribution	<u>749,444</u>	<u>679,438</u>	<u>626,931</u>	<u>616,437</u>	<u>639,929</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ 176,581</u>	<u>\$ 147,704</u>	<u>\$ 3,453</u>	<u>(\$ 26,027)</u>	<u>(\$ 95,082)</u>	<u>\$ -</u>				
Covered-Employee Payroll	<u>\$ 1,716,852</u>	<u>\$ 1,650,419</u>	<u>\$ 1,598,469</u>	<u>\$ 1,531,652</u>	<u>\$ 1,525,733</u>	<u>\$ -</u>				
Contributions as a Percentage of Covered-Employee Payroll	43.65%	41.2%	39.2%	40.2%	41.9%					

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

The Actuarially Determined Contribution shown for the current year is the statutory minimum requirement from the May 1, 2017 Actuarial Report completed by Lauterbach & Amen, LLP for the tax levy recommendation for the December 2017 tax levy. The methods and assumptions shown below are based on the same Actuarial Valuation. For more detail on the age-based and service-based rates disclosed below, please see the Actuarial Valuation.

Actuarial Cost Method:	Projected Unit Credit
Amortization Method:	Level % Pay (Closed)
Remaining Amortization Period:	23 Years
Asset Valuation Method:	5-Year Smoothed Market Value
Inflation:	2.50%
Payroll Increases:	3.25%
Individual Pay Increases:	4.00% - 6.00%
Investment Rate of Return:	7.00%
Mortality Rates:	RP-2014 Adjusted for Plan Status, Collar, and Illinois Public Pension Data, as Appropriate
Retirement Rates:	100% of L&A 2016 Illinois Police Retirement Rates Capped at age 60
Termination Rates:	120% of L&A 2016 Illinois Police Termination Rates
Disability Rates:	100% of L&A 2016 Illinois Police Disability Rates

City of Lincoln, Illinois  
**SCHEDULE OF CONTRIBUTIONS**  
 FIREFIGHTERS' PENSION FUND  
 Required Supplemental Information  
 April 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarially Determined Contribution	\$ 891,443	\$ 822,086	\$ 634,928	\$ 617,884	\$ 612,306	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Actuarially Determined Contribution	<u>755,938</u>	<u>687,221</u>	<u>651,568</u>	<u>609,350</u>	<u>616,191</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ 135,505</u>	<u>\$ 134,865</u>	<u>(\$ 16,640)</u>	<u>\$ 8,534</u>	<u>(\$ 3,885)</u>	<u>\$ -</u>				
Covered-Employee Payroll	<u>\$ 1,220,565</u>	<u>\$ 1,188,806</u>	<u>\$ 1,151,386</u>	<u>\$ 1,135,729</u>	<u>\$ 1,055,924</u>	<u>\$ -</u>				
Contributions as a Percentage of Covered-Employee Payroll	61.93%	57.81%	56.59%	53.65%	58.36%					

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

The Actuarially Determined Contribution shown for the current year is the statutory minimum requirement from the May 1, 2017 Actuarial Report completed by Lauterbach & Amen, LLP for the tax levy recommendation for the December 2017 tax levy. The methods and assumptions shown below are based on the same Actuarial Valuation. For more detail on the age-based and service-based rates disclosed below, please see the Actuarial Valuation.

Actuarial Cost Method:	Projected Unit Credit
Amortization Method:	Level % Pay (Closed)
Remaining Amortization Period:	23 Years
Asset Valuation Method:	5-Year Smoothed Market Value
Inflation:	2.50%
Payroll Increases:	3.25%
Individual Pay Increases:	3.50% to 20.19%
Investment Rate of Return:	7.00%
Mortality Rates:	RP-2014 Adjusted for Plan Status, Collar, and Illinois Public Pension Data, as Appropriate
Retirement Rates:	100% of L&A 2016 Illinois Firefighters Retirement Rates Capped at age 62
Termination Rates:	100% of L&A 2016 Illinois Firefighters Termination Rates
Disability Rates:	80% of L&A 2016 Illinois Firefighters Disability Rates

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

Schedule 10

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>REVENUES:</b>		
Taxes and intergovernmental revenue:		
Property taxes .....	\$ 703,057	\$ 662,277
Income taxes .....	1,270,000	1,297,054
Sales and use taxes .....	3,750,000	4,065,981
Telecommunications tax.....	288,000	259,353
Replacement taxes.....	208,000	171,446
Road and bridge taxes .....	76,000	76,955
Utility taxes.....	650,000	658,509
Video gaming taxes.....	252,000	296,843
Other taxes.....	1,800	3,538
Fire tax.....	<u>-</u>	<u>22,561</u>
Total Taxes and Intergovernmental Revenue.....	<u>7,198,857</u>	<u>7,514,517</u>
Charges for Services:		
Franchise fees .....	188,000	179,050
SRO contributions .....	27,950	56,670
Administrative fees.....	5,000	5,000
Trash service billing .....	52,800	23,302
Birth and death certificates.....	13,165	14,605
Depot rental .....	10,800	9,900
Other .....	4,700	14,828
Licenses and permits .....	<u>104,280</u>	<u>97,325</u>
Total Charges For Services.....	<u>406,695</u>	<u>400,680</u>
Fines and Forfeitures:		
Traffic fines .....	50,310	64,571
Other fines .....	<u>3,520</u>	<u>39,689</u>
Total Fines and Forfeitures.....	<u>53,830</u>	<u>104,260</u>
Miscellaneous:		
Miscellaneous .....	500	-
Donations.....	-	69,672
Refunds and reimbursements .....	<u>212,272</u>	<u>118,878</u>
Total Miscellaneous.....	<u>212,772</u>	<u>188,550</u>

(continued)

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

Schedule 10

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>REVENUES (Continued):</b>		
Interest Income .....	\$ 4,100	\$ 11,310
Other Financing Sources:		
State of Illinois – Grants .....	29,219	29,947
Loan Proceeds.....	-	60,000
Transfer from Motor Fuel Tax Fund .....	-	12,919
Total Other Financing Sources .....	<u>29,219</u>	<u>102,866</u>
<b>TOTAL REVENUES</b> .....	<u>7,905,473</u>	<u>8,322,183</u>
<b>EXPENDITURES:</b>		
<u>Public Safety:</u>		
Fire Department:		
Personnel services.....	1,382,284	1,280,487
Supplies.....	36,250	48,404
Repairs and maintenance .....	53,000	55,058
Contractual services.....	7,500	8,339
Other services and charges .....	51,650	21,916
Capital outlay .....	<u>6,626</u>	<u>-</u>
Total Fire Department.....	<u>1,537,310</u>	<u>1,414,204</u>
Police Department:		
Personnel services.....	1,868,074	1,813,530
Supplies.....	60,000	149,499
Repairs and maintenance .....	24,000	21,284
Contractual services.....	35,800	26,298
Other services and charges .....	54,875	34,218
Capital outlay .....	<u>-</u>	<u>29,313</u>
Total Police Department .....	<u>2,042,749</u>	<u>2,074,142</u>
ESDA:		
Repairs and maintenance .....	<u>5,000</u>	<u>6,250</u>
Crossing Guard:		
Personnel services.....	<u>5,000</u>	<u>3,523</u>
Public Benefits:		
Animal control contract .....	<u>41,045</u>	<u>38,500</u>
Total Public Safety.....	<u>3,631,104</u>	<u>3,536,619</u>

(continued)

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

Schedule 10

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>EXPENDITURES (Continued):</b>		
<u>Public Works:</u>		
Zoning:		
Personnel services.....	\$ 95,750	\$ 89,995
Supplies.....	1,900	3,735
Repairs and maintenance.....	1,500	33
Other services and charges .....	<u>53,250</u>	<u>37,300</u>
Total Zoning.....	<u>152,400</u>	<u>131,063</u>
Trash Collection:		
Personnel services.....	19,582	19,315
Office supplies .....	1,620	194
Equipment.....	<u>10,194</u>	<u>4,811</u>
Total Trash Collection .....	<u>31,396</u>	<u>24,320</u>
Public Grounds and Buildings:		
Supplies.....	1,000	1,259
Repairs and maintenance .....	16,000	17,355
Contractual services.....	34,500	58,431
Utilities.....	41,660	72,729
Other services and charges .....	<u>-</u>	<u>13</u>
Total Public Grounds and Buildings.....	<u>93,160</u>	<u>149,787</u>
Streets and Alleys:		
Personnel services.....	491,706	473,061
Supplies.....	108,500	99,031
Repairs and maintenance .....	46,000	123,762
Street lights .....	55,000	-
Contractual services.....	50,000	65,131
Other services and charges .....	92,745	9,002
Capital outlay .....	<u>-</u>	<u>38,480</u>
Total Streets and Alleys .....	<u>843,951</u>	<u>808,467</u>
Total Public Works .....	<u>1,089,511</u>	<u>1,113,637</u>

(continued)

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>EXPENDITURES (Continued):</b>		
<u>General Government:</u>		
City Clerk's Office:		
Personnel services.....	\$ 87,335	\$ 98,528
Supplies.....	5,000	3,770
Repairs and maintenance.....	2,500	-
Contractual services.....	3,000	4,943
Other services and charges .....	<u>28,000</u>	<u>15,468</u>
Total City Clerk's Office.....	<u>125,835</u>	<u>122,709</u>
City Administrator:		
Personnel services.....	70,000	35,579
Supplies.....	800	1,878
Other services and charges .....	<u>5,800</u>	<u>9,437</u>
Total City Administrator's Office.....	<u>76,600</u>	<u>46,894</u>
Merit Commission:		
Personnel services.....	1,800	1,150
Other services and charges .....	<u>5,500</u>	<u>2,836</u>
Total Merit Commission.....	<u>7,300</u>	<u>3,986</u>
Mayor's Office:		
Personnel services.....	46,800	45,921
Supplies.....	500	475
Travel and training.....	6,500	5,653
Other services and charges .....	50,171	15,605
Capital outlay .....	<u>-</u>	<u>14,061</u>
Total Mayor's Office.....	<u>103,971</u>	<u>81,715</u>
Audit:		
Audit fee.....	<u>23,000</u>	<u>26,600</u>
Legal:		
Contractual services.....	<u>96,500</u>	<u>91,462</u>

(continued)

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

Schedule 10

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>EXPENDITURES (Continued):</b>		
<u>General Government (Continued):</u>		
Contingent:		
Unemployment .....	\$ 1,500	\$ -
Contractual services .....	264,085	297,874
Special project expenditures .....	20,000	-
Other services and charges .....	<u>13,815</u>	<u>6,583</u>
Total Contingent .....	<u>299,400</u>	<u>304,457</u>
IMRF:		
Social security contribution .....	117,490	114,758
IMRF contribution .....	<u>108,745</u>	<u>84,372</u>
Total IMRF .....	<u>226,235</u>	<u>199,130</u>
Insurance:		
Health Insurance .....	590,781	613,436
Health Insurance - Retirees .....	187,928	179,370
Injured officer premium .....	10,100	5,178
Dental Insurance .....	40,065	41,279
Life Insurance .....	2,268	2,194
H.S.A. ....	<u>63,815</u>	<u>63,049</u>
Total Insurance .....	<u>894,957</u>	<u>904,506</u>
Liability Insurance:		
Vehicle insurance .....	44,284	54,804
Liability insurance .....	81,730	63,326
Workers compensation .....	256,958	240,160
Property insurance .....	56,862	85,236
Compensable Claims .....	<u>5,000</u>	<u>-</u>
Total Liability Insurance .....	<u>444,834</u>	<u>443,526</u>
Lincoln Industrial Commission:		
Other services and charges .....	<u>25,500</u>	<u>21,545</u>
Total General Government .....	<u>2,324,132</u>	<u>2,246,530</u>

(continued)

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**GENERAL FUND**  
For the Year Ended April 30, 2019

Schedule 10

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>EXPENDITURES (Continued):</b>		
<u>Capital Projects:</u>		
Sales tax rebates.....	\$ 25,000	\$ 25,000
Design/Engineering .....	85,000	108,746
Land acquisition .....	-	69,235
Capital Outlay – Public safety building .....	2,169,862	1,898,727
Other – Public works .....	675,000	497,890
Principal payments .....	-	195,000
Interest payments.....	-	92,434
Other fees.....	-	<u>750</u>
Total Capital Projects.....	<u>2,954,862</u>	<u>2,887,782</u>
<u>Other Financing Uses</u>		
Transfer to Motor Fuel Tax .....	-	100,033
Transfer to Equipment Rental Fund .....	155,509	155,482
Transfer to TIF.....	41,640	50,350
Transfer to Police Pension.....	83,000	83,000
Transfer to Fire Pension .....	<u>106,000</u>	<u>106,000</u>
Total Other Financing Uses.....	<u>386,149</u>	<u>494,865</u>
<b>TOTAL EXPENDITURES .....</b>	<b><u>10,385,758</u></b>	<b><u>10,279,433</u></b>
<b>NET CHANGE IN FUND BALANCE .....</b>	<b>(\$ <u>2,480,285</u>)</b>	<b>( <u>1,957,250</u>)</b>
FUND BALANCE – BEGINNING .....		<u>6,854,524</u>
<b>FUND BALANCE – ENDING.....</b>		<b><u>\$ 4,897,274</u></b>

City of Lincoln, Illinois  
**BUDGETARY COMPARISON SCHEDULES**  
**MAJOR GOVERNMENTAL FUND**  
**MOTOR FUEL TAX FUND**  
For the Year Ended April 30, 2019

Schedule 11

	<u>Original/Final Budgeted Amounts</u>	<u>Current Year Actual</u>
<b>REVENUES:</b>		
Motor fuel taxes.....	\$400,000	\$368,178
Interest income .....	<u>580</u>	<u>658</u>
<b>TOTAL REVENUES.....</b>	<b><u>400,580</u></b>	<b><u>368,836</u></b>
<b>EXPENDITURES:</b>		
<u>Public Works:</u>		
Personnel services.....	94,000	96,948
Supplies.....	120,000	66,817
Engineering.....	56,000	65,155
Equipment Rental .....	130,000	95,116
Traffic signals .....	30,000	22,642
Fifth Street road project.....	175,000	21,586
Street lights .....	<u>100,000</u>	<u>79,887</u>
<b>TOTAL EXPENDITURES.....</b>	<b><u>705,000</u></b>	<b><u>448,151</u></b>
<b>OTHER FINANCING SOURCES (USES)</b>		
State Grant – IDOT Reimbursement.....	210,000	-
Transfer from General Fund.....	-	100,033
Transfer to General Fund.....	<u>-</u>	<u>( 12,919)</u>
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b><u>210,000</u></b>	<b><u>87,114</u></b>
<b>NET CHANGE IN FUND BALANCE .....</b>	<b>(\$ <u>94,420</u>)</b>	<b>7,799</b>
<b>FUND BALANCE – BEGINNING .....</b>		<b><u>402,338</u></b>
<b>FUND BALANCE – ENDING.....</b>		<b><u>\$410,137</u></b>

City of Lincoln, Illinois  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**BUDGETARY COMPARISON SCHEDULES**  
For the Fiscal Year Ended April 30, 2019

Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In April of each year, the Finance Committee of the City Council submits to the City Council a proposed operating budget for the fiscal year commencing that May 1.
2. A copy of the proposed budget is placed on file with the City Clerk and a date for public hearings is announced.
3. The budget is passed by City Council.
4. The appropriation is legally enacted through the passage of an ordinance.
5. After adoption of the appropriation, further appropriations are prohibited. Transfers from one appropriation of any fund to another appropriation of the same fund, not affecting the total amount appropriated, may be made subject to City Council approval.
6. Formal budgetary integration is employed as management control device during the year for the General Fund, the Special Revenue Funds, and the Debt Service Fund.
7. The budget is prepared on the cash basis of accounting.

City of Lincoln, Illinois  
**COMBINING BALANCE SHEET**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
 April 30, 2019

Schedule 12

Assets	Special Revenue Funds			Debt Service	Capital Projects	Internal Service	Total
	Library Parking Lot	TIF Fund	Hotel/Motel Tax	Debt Service	Capital Projects	Equipment Rentals	
<b>ASSETS</b>							
Cash and cash equivalents .....	\$ 5,884	\$ 27	\$ 47,730	\$ -	\$ 25,161	\$456,120	\$534,922
Restricted cash .....	-	-	-	18,685	-	-	18,685
Taxes receivable.....	-	-	-	181,200	-	-	181,200
Due from other governments .....	-	-	<u>23,247</u>	-	-	-	<u>23,247</u>
<b>TOTAL ASSETS</b> .....	<b><u>\$ 5,884</u></b>	<b><u>\$ 27</u></b>	<b><u>\$ 70,977</u></b>	<b><u>\$199,885</u></b>	<b><u>\$ 25,161</u></b>	<b><u>\$456,120</u></b>	<b><u>\$758,054</u></b>
<u>Liabilities and Fund Balances</u>							
<b>LIABILITIES</b>							
Deferred revenue.....	\$ -	\$ -	\$ -	\$181,200	\$ -	\$ -	\$181,200
Accounts payable.....	-	-	<u>22,754</u>	-	-	-	<u>22,754</u>
Total Liabilities .....	-	-	<u>22,754</u>	<u>181,200</u>	-	-	<u>203,954</u>
<b>FUND BALANCES</b>							
Restricted for:							
Special Projects .....	5,884	27	48,223	-	25,161	456,120	535,415
Debt Service .....	-	-	-	<u>18,685</u>	-	-	<u>18,685</u>
Total Fund Balances .....	<u>5,884</u>	<u>27</u>	<u>48,223</u>	<u>18,685</u>	<u>25,161</u>	<u>456,120</u>	<u>554,100</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b> .....	<b><u>\$ 5,884</u></b>	<b><u>\$ 27</u></b>	<b><u>\$ 70,977</u></b>	<b><u>\$199,885</u></b>	<b><u>\$ 25,161</u></b>	<b><u>\$456,120</u></b>	<b><u>\$758,054</u></b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
NON-MAJOR GOVERNMENTAL FUNDS  
For the Year Ended April 30, 2019**

	<u>Special Revenue Funds</u>			<u>Debt Service Debt Service</u>	<u>Capital Projects Capital Projects</u>	<u>Internal Service Equipment Rentals</u>	<u>Total</u>
	<u>Library Parking Lot</u>	<u>TIF Fund</u>	<u>Hotel/Motel Tax</u>				
<b>REVENUES:</b>							
Taxes:							
Property taxes .....	\$ -	\$ 131,329	\$ -	\$ 183,882	\$ -	\$ -	\$ 315,211
Hotel/motel taxes .....	-	-	196,173	-	-	-	196,173
Charges for services .....	-	-	-	-	-	153,235	153,235
Miscellaneous .....	-	-	-	-	-	10,802	10,802
Interest income .....	3	26	24	104	-	1,038	1,195
<b>TOTAL REVENUES .....</b>	<b>3</b>	<b>131,355</b>	<b>196,197</b>	<b>183,986</b>	<b>-</b>	<b>165,075</b>	<b>676,616</b>
<b>EXPENDITURES:-</b>							
General government .....	-	500	196,838	500	10,665	595	209,098
Economic development .....	-	10,000	-	-	-	-	10,000
Capital Outlay .....	-	-	-	-	-	1,153,407	1,153,407
Debt Service:							
Principal .....	-	95,000	-	173,000	-	183,013	451,013
Interest .....	-	81,169	-	13,015	-	30,647	124,831
<b>TOTAL EXPENDITURES .....</b>	<b>-</b>	<b>186,669</b>	<b>196,838</b>	<b>186,515</b>	<b>10,665</b>	<b>1,367,662</b>	<b>1,948,349</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES .....</b>	<b>3</b>	<b>( 55,314)</b>	<b>( 641)</b>	<b>( 2,529)</b>	<b>( 10,665)</b>	<b>( 1,202,587)</b>	<b>( 1,271,733)</b>
<b>OTHER FINANCING SOURCES (USES)</b>							
Lease proceeds .....	-	-	-	-	-	1,125,107	1,125,107
Transfer to other funds .....	-	50,350	-	-	-	155,482	205,832
Total Other Financing Sources (Uses) ..	-	50,350	-	-	-	1,280,589	1,330,939
<b>NET CHANGE IN FUND BALANCE .....</b>	<b>3</b>	<b>( 4,964)</b>	<b>( 641)</b>	<b>( 2,529)</b>	<b>( 10,665)</b>	<b>78,002</b>	<b>59,206</b>
FUND BALANCES – BEGINNING .....	5,881	4,991	48,864	21,214	35,826	378,118	494,894
<b>FUND BALANCES – ENDING .....</b>	<b>\$ 5,884</b>	<b>\$ 27</b>	<b>\$ 48,223</b>	<b>\$ 18,685</b>	<b>\$ 25,161</b>	<b>\$ 456,120</b>	<b>\$ 554,100</b>

City of Lincoln, Illinois  
**COMPARATIVE STATEMENTS OF NET POSITION**  
**SEWER FUND**  
 April 30, 2019 and 2018

Schedule 14

	<u>Current Year Total</u>	<u>Prior Year Total</u>
<u>Assets</u>		
<b>CURRENT ASSETS</b>		
Cash and cash equivalents.....	\$ 1,797,197	\$ 1,613,057
Restricted cash and cash equivalents.....	272,505	272,505
Accounts receivable.....	<u>870,002</u>	<u>556,254</u>
Total Current Assets .....	<u>2,939,704</u>	<u>2,441,816</u>
<b>CAPITAL ASSETS</b>		
Sewerage system .....	17,660,849	16,682,147
Less: Accumulated depreciation .....	( 10,047,888)	( 9,680,110)
Net Capital Assets.....	<u>7,612,961</u>	<u>7,002,037</u>
<b>TOTAL ASSETS</b> .....	<u>10,552,665</u>	<u>9,443,853</u>
<u>Liabilities and Net Position</u>		
<b>CURRENT LIABILITIES</b>		
Accounts payable.....	-	10,583
Notes and bonds payable -- current portion.....	565,000	555,000
Loan payable -- current portion.....	<u>100,245</u>	<u>-</u>
Total Current Liabilities .....	<u>665,245</u>	<u>565,583</u>
<b>LONG-TERM LIABILITIES</b>		
Notes and bonds payable (less current portion) .....	2,250,000	2,815,000
Bond premium .....	54,126	64,952
Loan payable (less current portion).....	<u>102,881</u>	<u>-</u>
Total Long-Term Liabilities .....	<u>2,407,007</u>	<u>2,879,952</u>
<b>TOTAL LIABILITIES</b> .....	<u>3,072,252</u>	<u>3,445,535</u>
<b>NET POSITION</b>		
Net investment in capital assets.....	4,540,709	3,567,085
Restricted .....	272,505	272,505
Unrestricted.....	<u>2,667,199</u>	<u>2,158,728</u>
<b>TOTAL NET POSITION</b> .....	<u>\$ 7,480,413</u>	<u>\$ 5,998,318</u>

The accompanying notes are an integral part of the financial statements.

**COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
SEWER FUND**

For the Years Ended April 30, 2019 and 2018

	<u>Current Year Total</u>	<u>Prior Year Total</u>
<b>OPERATING REVENUES</b>		
Charges for services.....	\$ 3,835,315	\$ 3,217,773
Other income .....	<u>10,574</u>	<u>11,436</u>
Total Operating Revenues .....	<u>3,845,889</u>	<u>3,229,209</u>
<b>OPERATING EXPENSES</b>		
Personnel service .....	81,845	80,075
Contractual maintenance .....	1,349,539	1,310,116
Supplies and materials.....	-	2,489
Other fees and charges.....	27,160	22,905
Depreciation.....	549,552	449,759
Repairs and maintenance.....	67,542	68,295
Office supplies.....	10,041	3,287
Postage.....	23,988	16,000
Telephone .....	763	777
Insurance.....	4,376	4,188
Facility utilities .....	<u>255,142</u>	<u>228,887</u>
Total Operating Expenses.....	<u>2,369,948</u>	<u>2,186,778</u>
Net Operating Income .....	<u>1,475,941</u>	<u>1,042,431</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Interest income .....	2,783	2,220
Interest (expense).....	( 79,629)	( 84,100)
Gain (loss) on sale of asset .....	83,000	-
Operating transfers in .....	639,775	640,675
Operating transfers (out).....	( 639,775)	( 640,675)
Total Nonoperating Revenues (Expenses) .....	<u>6,154</u>	<u>( 81,880)</u>
<b>NET CHANGE IN NET POSITION .....</b>	<b>1,482,095</b>	<b>960,551</b>
<b>NET POSITION - BEGINNING.....</b>	<b><u>5,998,318</u></b>	<b><u>5,037,767</u></b>
<b>NET POSITION – ENDING.....</b>	<b><u>\$ 7,480,413</u></b>	<b><u>\$ 5,998,318</u></b>

The accompanying notes are an integral part of the financial statements.

# Estes, Bridgewater & Ogden

CERTIFIED PUBLIC ACCOUNTANTS

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TERRI L. PHELPS, C.P.A.  
JAMES C. LEGG, C.P.A.  
RICHARD W. OGDEN, C.P.A.

## Independent Auditor's Report on Compliance With Subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act

To the Honorable Mayor  
And City Council  
City of Lincoln, Illinois

We have audited the balance sheet of the Incremental Tax Fund of the City of Lincoln, Illinois, as of April 30, 2019, and the related statement of revenue, expenditures, and changes in fund balance for the year then ended, and have issued our report thereon dated November 20, 2019. The financial statements present only the Incremental Tax Fund and are not intended to present fairly the financial position and results of operations and the cash flows of the proprietary fund types of the City of Lincoln, Illinois in conformity with the modified cash basis of accounting as described in Note 1.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Compliance with laws, regulations, contracts, and grants applicable to the City of Lincoln, Illinois is the responsibility of the City of Lincoln, Illinois' management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the City of Lincoln, Illinois' compliance with Subsection (q) of Section 11-74.4-3 (65 ILCS 5/11-74.4-3 (q)) of the Illinois Tax Increment Redevelopment Allocation Act. However, the objective of our audit of the financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

However, the results of our tests disclosed no instances of noncompliance with Subsection (q) of Section 11-74.4-3 (65 ILCS 5/11-74.4-3(q)) of the Illinois Tax Increment Redevelopment Allocation Act.

This report is intended for the information and use of management, State of Illinois Department of Revenue, and to taxing districts overlapping the City of Lincoln, Illinois Tax Increment Redevelopment Project Areas administered by the City of Lincoln, Illinois and is not intended to be and should not be used by anyone other than these specified parties.

*Estes, Bridgewater & Ogden*

Certified Public Accountants  
Springfield, Illinois

November 20, 2019

City of Lincoln, Illinois  
**SCHEDULE OF ASSESSED VALUATIONS, TAX RATES,  
EXTENSIONS AND COLLECTIONS**  
For The Year Ended April 30, 2019

Schedule 16

	<u>2018</u>	<u>2017</u>	<u>2016</u>
	Levy	Levy	Levy
<b>ASSESSED VALUATION.....</b>	<b><u>\$150,972,552</u></b>	<b><u>\$149,591,145</u></b>	<b><u>\$149,448,202</u></b>
<b>TAX RATES</b>			
General .....	.00168	.00170	.00170
Police protection .....	.03962	.03999	.04002
Fire Protection.....	.08340	.08417	.08425
Forestry .....	.03227	.03256	.03259
Firemen's pension .....	.29573	.29644	.28399
Firemen's spouse pension .....	.00067	.00067	.00052
Policemen's pension.....	.32282	.32415	.31457
I.M.R.F.....	.09075	.09159	.09168
Emergency service.....	.00270	.00272	.00272
Public benefit .....	.03114	.03143	.03146
Liability insurance .....	.08396	.08473	.08481
Audit.....	.01158	.01168	.01169
Bonds .....	.11874	.12356	.11656
School crossing guard.....	.00438	.00442	.00442
Social Security .....	<u>.05963</u>	<u>.06018</u>	<u>.06023</u>
 Total.....	 <u>1.17907</u>	 <u>1.18999</u>	 <u>1.04413</u>

(continued)

City of Lincoln, Illinois  
**SCHEDULE OF ASSESSED VALUATIONS, TAX RATES,  
EXTENSIONS AND COLLECTIONS**  
For The Year Ended April 30, 2019

Schedule 16

	<u>2018</u>	<u>2017</u>	<u>2016</u>
	<u>Extended</u>	<u>Extended</u>	<u>Extended</u>
<b>TAX EXTENSIONS</b>			
General .....	\$ 2,606	\$ 2,543	\$ 2,547
Police protection .....	61,463	59,822	59,809
Fire Protection.....	129,380	125,911	125,910
Forestry .....	50,061	48,707	48,705
Firemen's pension .....	458,771	443,448	424,418
Firemen's spouse pension .....	1,039	1,002	777
Policemen's pension.....	500,796	484,900	470,119
I.M.R.F.....	140,782	137,011	137,014
Emergency service.....	4,189	4,069	4,064
Public benefit .....	48,308	47,017	47,016
Liability insurance .....	130,249	126,749	126,747
Audit.....	17,964	17,472	17,470
Bonds .....	184,203	182,995	172,463
School crossing guard.....	6,795	6,612	6,606
Social Security .....	<u>92,505</u>	<u>90,024</u>	<u>90,013</u>
 Total Extended .....	 <u>\$1,829,111</u>	 <u>\$1,778,282</u>	 <u>\$1,733,678</u>
 Total Collected.....		 <u>\$1,770,598</u>	 <u>\$1,726,038</u>
 Percentage Collected.....		 <u>99%</u>	 <u>99%</u>
 Road and Bridge Collection.....		 <u>\$ 76,955</u>	 <u>\$ 74,696</u>

City of Lincoln, Illinois  
**SCHEDULE OF LEGAL DEBT MARGIN**  
For The Year Ended April 30, 2019

Schedule 17

<b>ASSESSED VALUATION AS OF DECEMBER 31, 2018</b> .....		<b><u>\$150,972,552</u></b>
<b>DEBT LIMITATION, 8.625% OF ASSESSED VALUATION</b> .....		<b>\$ 13,021,383</b>
<b>TOTAL DEBT</b>		
General obligation bonds (refunding bond) - Governmental.....	\$ 3,249,000	
General obligation bonds - Sewer .....	2,815,000	
Tax increment financing general obligation (alternative revenue source)	2,010,000	
Notes payable.....	240,197	
Capital lease payable .....	<u>1,063,511</u>	
	9,377,708	
Less debt paid from other sources .....	( <u>2,815,000</u> )	( <u>6,562,708</u> )
<b>LEGAL DEBT MARGIN, APRIL 30, 2019</b> .....		<b><u>\$ 6,458,675</u></b>

# Estes, Bridgewater & Ogden

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901 South Second Street  
Springfield, Illinois 62704  
217/528-8473  
Fax 217/528-8506

November 20, 2019

To the Mayor and City Council  
City of Lincoln, Illinois

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Illinois, for the year ended April 30, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated July 22, 2019. Professional standards also require that we communicate to you the following information related to our audit.

## Significant Audit Findings

### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Lincoln, Illinois, are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the fiscal year ending April 30, 2019. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

### *Difficulties Encountered in Performing the Audit*

We encountered no difficulties in dealing with management in performing and completing our audit.

### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

### *Disagreements with Management*

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### *Management Representations*

We have requested certain representations from management that are included in the management representation letter dated November 20, 2019.

### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Other Matters

We were engaged to report on the Budgetary Comparison Schedules and the Combining Nonmajor Financial Statements which accompany the financial statements. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with the modified cash basis of accounting, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the Schedules of Changes in Net Pension Liability or Funding Progress, the Schedules of Contributions, the Schedule of Assessed Valuations, Tax Rates, Extensions and Collections, and the Schedule of Legal Debt Margin, which accompany the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

This information is intended solely for the use of the Mayor and City Council and management of the City of Lincoln, Illinois, and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

*Estes, Budgewater & Ogden*

Certified Public Accountants  
Springfield, Illinois

# Estes, Bridgewater & Ogden

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And City Council  
City of Lincoln, Illinois

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Certified Public Accountants  
Springfield, Illinois

November 20, 2019